

Does the Stock Market Harm Investment Incentives? * †

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Abstract

Do stock market-listed firms in the U.S. invest suboptimally due to agency costs resulting from separation of ownership and control? We derive testable predictions distinguishing between underinvestment due to rational “short-termism” and overinvestment due to “empire building.” Our identification strategy exploits a rich new data source on unlisted U.S. firms which are essentially agency-cost free. Listed firms invest less and are less responsive to changes in investment opportunities compared to observably similar unlisted firms, especially in industries in which stock prices are particularly sensitive to current profits. Listed firms also tend to smooth earnings growth and dividends and avoid reporting losses. These patterns are consistent with short-termism and do not appear to be due to firms endogenously choosing to be public or private: Firms that go public for reasons other than to fund investment invest like unlisted firms pre-IPO and like listed firms post-IPO. Nor do the results appear to be driven by measurement error. Our evidence suggests that the stock market distorts investment, at least for the fast-growing companies in our sample.

Key words: Corporate investment; Q theory; Short-termism; Empire building; Managerial incentives; Agency problems; Private companies; IPOs.

JEL classification: D21; G31; G32; G34.

Stock market-listed companies in the U.S. enjoy access to a deep pool of capital. Stock market investors supply their savings at relatively low cost because the ability to buy small stakes in many companies helps diversify risk and because the ability to sell at short notice means their savings are relatively liquid. A stock market listing should thus reduce the cost to companies of funding their investment plans and thereby contribute to innovation and economic growth.

But a stock market listing may also lead to agency problems as ownership and managerial control are separated and managers' interests diverge from those of their investors (Berle and Means (1932), Jensen and Meckling (1976)). As a result, managers might invest capital sub-optimally from the point of view of shareholders. Depending on their preferences, managers may underinvest or overinvest. Underinvestment – due to 'managerial myopia' or 'short-termism' – results if managers care about the current stock price while shareholders cannot tell if low current profits reflect a firm that is in trouble or investments whose expected contributions to profits are far in the future (Miller and Rock (1985), Stein (1989), Shleifer and Vishny (1990), Bebchuk and Stole (1993), von Thadden (1995), and Holmström (1999)).¹ Over-investment – or 'empire-building' – results from a preference for scale (Baumol (1959), Stulz (1990)).

We examine empirically whether stock market listings distort investment decisions. We do so by comparing the investment decisions of U.S. stock market-listed (or 'public') firms to those of observably similar unlisted (or 'private') U.S. firms matched on size and industry. We find some evidence that public firms invest less compared to private firms and strong evidence that they are significantly less responsive to changes in investment opportunities. These results are most pronounced in industries in which stock prices are particularly sensitive to current profits. Based on straightforward extensions to the models of Stein (1989) and Stein (2003), we show that these patterns are more nearly consistent with managerial myopia than with empire-building.² We also report evidence that public firms smooth both their earnings growth and their dividends and avoid reporting negative earnings, compared to private firms. These findings suggest that the agency costs of a stock market listing outweigh the benefits of a reduced cost of capital, from an investment perspective, at least for the fast-growing entrepreneurial firms in our sample.

¹ The argument that investors cannot easily understand the sources of fluctuations in reported profits is widely made in finance and economics. Duffie (2010), for example, uses it to explain the growth in over-the-counter derivatives.

² The lack of support for empire building echoes Bertrand and Mullainathan's (2003) conclusion that public-firm managers would rather "enjoy the quiet life" than take on the unions by closing obsolete plants or holding down wages.

Private firms are not subject to public reporting requirements, so little is known about their investment behavior. Our study is possible only because a new database on private U.S. firms, created by Sagemworks Inc. in cooperation with hundreds of accounting firms, has recently become available. The contents of the Sagemworks database mirror Compustat, the standard database for public U.S. firms. It contains balance sheet and income statement data for 95,370 private firms and 250,507 firm-years over the period 2002 to 2007. Matching Sagemworks and Compustat on firm size and industry, we identify matched panels of (small) public and (large) private firms and then estimate standard empirical investment equations relating firms' investment decisions to changes in their investment opportunities.

To better understand our identification strategy, consider the ideal experiment. To examine the trade-off between lower funding costs and greater agency costs as ownership and control are separated, we need a benchmark for how a public firm would invest absent agency problems. Finding such a counterfactual is the primary identification challenge. The Sagemworks data provide a plausible proxy for it assuming that private firms tend not to separate ownership and control and hence suffer few if any agency costs. If so, this allows us to exploit variation along the extensive (public/private) margin. Existing work instead focuses on variation in investment behavior among *public* firms as a function of proxies for agency costs and ways to control them and so cannot speak to our research question. (Examples include Wurgler (2000) and Knyazeva et al. (2007).) Moreover, these intensive margins are arguably highly endogenous.

The assumption that private firms suffer fewer agency problems is common in the literature. Ang, Cole, and Lin (2000, p. 83), for example, observe that "When compared to publicly traded firms, [private] businesses come closest to the type of [zero-agency-cost] firms depicted in the stylized theoretical model of agency costs developed by Jensen and Meckling (1976)." It is easy to see why. Managerial agency costs can arise only when ownership and control are separated. This is by definition the case for public firms, as the CEO cannot own the entire firm. In fact, public-firm CEOs typically own little equity and ownership is relatively dispersed among a large number of shareholders. In our sample, the average (median) public-firm CEO owns a mere 8.4% (1.6%) of his firm's equity, and the average (median) public firm has 23,772 (1,082) shareholders. (See Table A7 in the Online Data Appendix for details.)

Private U.S. firms, by contrast, have highly concentrated ownership and are overwhelmingly owner-

managed. As Table A8 in the Online Data Appendix shows, 30.9% of the larger firms in the Federal Reserve's 2003 National Survey of Small Business Finances (NSSBF) have a single owner, 64.8% have no more than two, and 94.1% no more than nine. Furthermore, 83.2% are managed by a controlling shareholder, so ownership and control are not separated.³ Even in the small minority of private firms that are run by a non-shareholder manager, agency problems are relatively unlikely, for two reasons. First, private-firm shares cannot easily be traded so managers need not worry about any negative effect of investing in long-term projects on the current value of their stock. Thus, short-termism is unlikely to arise. Second, high ownership concentration implies that shareholders have a strong incentive to monitor managers closely (Shleifer and Vishny (1986)), reducing any remaining agency conflicts.

A secondary identification challenge is that public and private firms could differ in unobserved ways and that these unobserved differences – rather than the firms' public or private status – might drive observed differences in investment. One way to address this is to hold firm characteristics constant by estimating within-firm changes in investment as a firm transitions from private to public. Leaving aside for a moment concerns about selection biases due to the endogeneity of the IPO decision, such a test is not possible in the Sageworks data as firm names are masked. Instead, we use data from Thomson Financial for a subset of U.S. firms that go public, namely those that do so without raising capital. The identifying assumption is that they went public for reasons other than to fund investment, reducing – but not eliminating – endogeneity concerns. We find that these firms were significantly more responsive to variation in investment opportunities in the five years before they went public than after; indeed, once they are public, their investment sensitivity is indistinguishable from that of other already-public firms.

This IPO experiment cannot rule out selection biases. Prime candidates for instrumenting the IPO decision are discontinuities around stock exchange listing standards and the 2002 Sarbanes-Oxley Act, whose Section 404 created compliance costs that are largely fixed and so make it relatively less attractive to be a small publicly traded firm. However, neither provides sufficient variation. Most listing standards can be satisfied simply by going public, and the remaining standards – concerning profitability – are set

³ According to Brau and Fawcett's (2006) survey evidence, keeping it that way is the main motivation for staying private in the U.S. Of the 336 survey respondents, 56% listed a "desire to maintain decision-making control" as the most important reason for staying private, followed by a desire "to avoid ownership dilution" (47%). Only 10.5% had seriously considered going public.

so low that they would not be a binding constraint for most of our private firms.⁴ Similarly, our sample post-dates Sarbanes-Oxley, and while some of its provisions were phased in over time for small firms, they did not come into force until after the end of our sample period.

If the IPO decision is hard to instrument, its opposite – delistings – is equally unpromising. Bakke and Whited (2010) advocate exploiting random variation in stock prices around exchange delisting thresholds using a regression discontinuity approach. However, as they readily acknowledge, this strategy has poor external validity: Firms forced to delist are usually in trouble and so are not representative of private firms in general. For our purposes, it may also have poor internal validity, since delisting need not lead to more concentrated ownership, leaving the agency problem intact as a firm ceases to be public. An alternative is to look at voluntary going-private decisions, which usually involve private equity buyers. Apart from the obvious selection problems (since private equity buyers target a non-random selection of public firms), once a company delists, it usually no longer shows up in standard data sources such as Compustat.

Ultimately, short of a trial that randomly assigns firms to public or private status, we cannot rule out endogeneity concerns. However, it is not easy to see how our findings would result from reasonable alternative stories. Such stories would have to explain how *absent* agency problems such as short-termism, the lower cost of capital of a stock market listing would induce firms with higher sensitivity to investment opportunities to choose to stay private while those with lower sensitivity go public.

Rational models of short-termism come in two flavors: Signal-jamming models such as Stein's (1989) which combine *ex ante* symmetric information with an unobserved action managers can take to boost reported earnings; and signaling models such as Miller and Rock's (1985) in which managers signal their better information about the firm's true profits by paying a high dividend.⁵ Both types of model assume the manager derives utility from the firm's long-term value as well as its current stock price. A focus on the current stock price could either reflect optimal contracting (Garvey, Grant, and King (1999)) or be induced by the costs of arbitraging long-term mispricing (Shleifer and Vishny (1990)). As a result, the manager has an incentive to 'manipulate' the stock price by reporting high earnings or dividends, even at the expense of investment. In equilibrium, shareholders aren't fooled and the manager gains nothing, but

⁴ See http://www.nasdaq.com/about/nasdaq_listing_req_fees.pdf.

⁵ We do not consider behavioral models of short-termism, which assume that noise traders cause inefficiencies in stock prices.

since shareholders rationally anticipate his behavior the manager has no incentive to deviate from it.

To derive empirical predictions representative of short-termism models, Section 1 adapts the Stein (1989) model to derive a necessary and sufficient condition for short-termism. If public-firm managers' incentives are distorted by short-termism and if this distortion outweighs the financing benefit of a stock market listing, our model predicts that investment will both be higher and more responsive to investment opportunities among private than among public firms – precisely what we find in the data. Empire-building models, by contrast, posit that the manager's utility depends, in part, on the size of the firm. As we show in Section 1, under empire building we should expect the investment of public firms to be both higher and more sensitive to investment opportunities than that of private firms – the opposite of what we find in the data. Our simple set-up thus gives us sharp predictions with which to evaluate whether the average public firm suffers from empire-building syndrome or from managerial myopia.⁶

Our paper makes three main contributions. First, we provide rare direct evidence of an important cost of going public by documenting that the public firms in our matched sample invest suboptimally *on average* and that they do so in a manner consistent with myopia. Extant studies of short-termism tend to have a narrower focus. Their upshot is that *some* public-firm managers *sometimes* take costly actions to avoid negative earnings surprises that could lead to stock price declines (Skinner and Sloan (2002)).⁷

Second, our results contribute to the agency literature by documenting that short-termism distorts the investment decisions of small fast-growing public firms. Our paper is not only able to show that public firms are affected by agency problems, but we can also identify the channel through which agency problems distort investment, and in particular distinguish it from the main competing agency-driven distortion, empire-building. This adds to existing survey evidence of widespread short-termism in the U.S. Poterba and Summers (1995) find that managers of U.S. stock-market listed firms prefer investment

⁶ There are nonetheless good reasons to go public. Besides minimizing the costs of funding investment, reasons include allowing shareholders to diversify or cash out and establishing a market value for the firm. See Brau and Fawcett (2006).

⁷ Bhojraj et al. (2009) focus on public U.S. firms that barely beat earnings forecasts by cutting discretionary spending, a proxy for myopic behavior. Such firms avoid the short-run stock price hit associated with missing earnings forecasts, but over longer horizons are outperformed by firms that miss forecasts and maintain discretionary spending. This suggests that myopia is costly. Baber, Fairfield, and Haggard (1991) find that firms cut R&D spending to avoid reporting losses, and Dechow and Sloan (1991) find that CEOs nearing retirement cut R&D spending to increase earnings. Bushee (1998) shows that these tendencies are mitigated in the presence of high institutional ownership. Roychowdhury (2006) finds that firms boost sales by discounting to meet earnings forecasts. Bhojraj and Libby (2005) provide related evidence from laboratory experiments. Sheen (2009) analyzes hand-collected investment data for public and private firms in the chemical industry, finding results similar to ours.

projects with shorter time horizons in the belief that stock market investors fail to properly value long-term projects. Similarly, Graham, Harvey, and Rajgopal (2005, p. 3) report the startling finding that “the majority of managers would avoid initiating a positive NPV [net present value] project if it meant falling short of the current quarter’s consensus earnings [forecast].” This is not to say that effective corporate governance cannot reduce public-firm managers’ focus on short-term objectives. Tirole (2001, 2006) argues that large shareholders can actively monitor managers and fire them if necessary, while Edmans (2010) shows that large shareholders can reduce managerial myopia by trading on private information such that stock prices will reflect fundamental value rather than current earnings. But it is an empirical question whether these mechanisms are sufficiently effective for the average entrepreneurial firm on the stock market. Our evidence suggests that they are not.

Third, we contribute to the empirical investment literature. An enduring empirical puzzle is that public firms’ investment decisions are less sensitive to investment opportunities than neo-classical Q theory predicts (see Bond and Van Reenen (2007) for a review). Our paper may shed light on this puzzle by highlighting how short-termism weakens the investment sensitivity of public firms.

There is a small but growing literature contrasting public and private firms. Saunders and Steffen (2009) use data from the U.K. to show that private firms face higher borrowing costs than do public firms, consistent with our modeling assumption. Also using British data, Michaely and Roberts (2007) show that private firms smooth dividends less than public firms. Gao, Lemmon, and Li (2010) compare CEO pay in public and private firms in the U.S., finding that public-firm pay – but not private-firm pay – is sensitive to measureable performance variables such as stock prices and profitability. When a firm goes public, pay becomes more performance-sensitive. Since the point of an incentive contract is to overcome an agency problem, these patterns are consistent with our maintained hypothesis that private firms are subject to fewer agency problems than public firms. Edgerton (2010), finally, shows that public firms overuse corporate jets compared to observably similar private firms, again consistent with agency problems.

1. Modeling Investment Behavior

To guide our empirical tests, we model the effects of the two principal investment-related agency problems: Short-termism and empire building. Despite its simplicity, the model has all the features we

need to discipline our empirical analysis. Proofs and technical derivations can be found in Appendix A.

1.1. Short-termism

We formalize the effect of short-termism on investment decisions by adapting Stein (1989). Consider a firm, either public or private, whose manager decides how much to spend on investment, i_t . The firm's reported free cash flows⁸ in period t , e_t , can be written as the sum of the return on prior-period investment, $Qf(i_{t-1})$, the dollar cost of current investment, i_t , and a serially correlated stochastic disturbance, e_t^n : $e_t = Qf(i_{t-1}) - i_t + e_t^n$. Q indexes the firm's investment opportunities and is taken to be common knowledge. We assume a standard functional form for the production function, $f(i) = i^\alpha$, with $0 < \alpha < 1$.⁹ The process generating the stochastic cash flow shock is $e_t^n = z_t + v_t$, where $z_t = z_{t-1} + u_t$ and v_t and u_t are drawn from normal distributions with mean zero and variances σ_v^2 and σ_u^2 . Neither the manager nor investors observe v_t and u_t , but everyone knows their distributions.

At the beginning of period t , the manager chooses investment without knowing e_t^n .¹⁰ He solves

$$\max_i U_t^{Private}(i) \equiv \max_i E_t^M \left[\left(e_t(i) + \frac{e_{t+1}(i)}{(1+r)(1+\delta)} + \dots \right) \right]$$

if managing a private firm, while a public-firm manager solves

$$\max_i U_t^{Public}(i) \equiv \max_i E_t^M \left[\left(e_t(i) + \frac{e_{t+1}(i)}{1+r} + \dots \right) + \pi \left(P_t(i) + \frac{P_{t+1}(i)}{1+r} + \dots \right) \right].$$

The expectations operator E_t^M denotes the expectation conditional on the manager's information set at the beginning of period t , which is the same for public and private firms. This information set includes previous cash flows, $\{e_{t-j} : j > 0\}$, and past investments, $\{i_{t-j} : j > 0\}$. We denote by r the one-period discount rate. Private firms may face a higher cost of capital as their shares are relatively less liquid than

⁸ Free cash flow equals cash flow available for distribution to shareholders and lenders, i.e., EBITDA (earnings before interest, taxes, depreciation, and amortization) less investment (capital expenditures plus change in net working capital) less taxes.

⁹ Under mild regularity conditions on the 3rd derivative, our qualitative results go through for any investment function with decreasing marginal returns. The main effect of our functional form assumption is to simplify condition (4), below.

¹⁰ The main difference between our model and Stein's (1989) is that the manager's choice variable is current investment rather than 'borrowing' against future earnings at an unfavorable implicit rate of interest.

those of publicly traded firms.¹¹ We capture this possibility by assuming that their future cash flows are discounted at $(1+r)(1+\delta)$, where $\delta \geq 0$, rather than at $(1+r)$.

For public firms, the second term in the utility function captures the idea that each period, the manager has some interest, indexed by π , in his firm's current stock price, P_t . The manager may care about the current stock price because he intends to sell some of his stockholdings (as suggested in Stein (1989) and confirmed empirically by Bhojraj et al. (2009)), because his compensation is tied to the stock price (see Garvey, Grant, and King (1999) for the micro-foundations of such a scheme), or because he fears losing his job in the event of a hostile takeover (Shleifer and Vishny (1990), Stein (1988)).¹² For private firms, which are unlisted, our maintained assumption is that no such distortion exists as private firms have more concentrated ownership and are overwhelmingly owner-managed.

A public firm's stock price at time t equals the market's expected present value of the firm's future cash flows: $P_t = E_t^I \left(\sum_{j=1}^{\infty} e_{t+j} / (1+r)^j \right)$, where E_t^I denotes the expectation at time t conditional on the information available to investors. Investors' information set includes current and previous cash flows, $\{e_{t-j} : j \geq 0\}$, and past investments, $\{i_{t-j} : j > 0\}$, but not current-period investment i_t .¹³

Denote by \bar{i} investors' beliefs about a public firm's investment level. (In our model, the manager's problem is stationary, so these beliefs are not time dependent.) Then we have that

$$E_t^I [e_{t+j}] = E_t^I [Qf(i_{t+j-1}) - i_{t+j} + e_{t+j}^n] = Qf(\bar{i}) - \bar{i} + E_t^I [e_{t+j}^n]$$

for all $j > 0$. Because investors do not observe i_t , current investment i_t affects their expectation of future cash flows only through its effect on $E_t^I [e_{t+j}^n]$. Since the stochastic element of cash flows, e_t^n , is persistent, we can write this expectation as a distributed-lag function:

¹¹ Pagano, Panetta, and Zingales (1998) show that Italian firms enjoy lower funding costs once they have gone public.

¹² Shleifer and Vishny (1990) argue that arbitrage costs increase in the time until an asset pays off, and so arbitrageurs rationally have short horizons leaving long-term assets more mispriced. Managers then avoid long-term assets as undervaluation could lead to their being fired. Holden and Lundstrum (2009) provide supporting evidence.

¹³ This can be interpreted as a reduced-form of investors having imperfect information regarding the firm's current-period investment, and in particular not being able to distinguish how much of investment is devoted to new productive activities or replacement of depreciated assets, as opposed to wasteful spending on the manager's pet projects or perks such as corporate jets.

$$E_t^I [e_{t+j}^n] = \gamma_0 E_t^I [e_t^n] + \sum_{k=1}^{\infty} \gamma_k e_{t-k}^n \quad (1)$$

for all $j > 0$, such that $\gamma_k \geq 0$, $\sum_{k=0}^{\infty} \gamma_k = 1$. This follows Holmström (1982) and Stein (1989).

Equation (1) can be interpreted as follows. Past investment is observable to everyone, so investors can back out the stochastic element of cash flows e_{t-k}^n in all past periods. But they do not observe current investment and so can only *infer* the current cash flow shock, $E_t^I [e_t^n]$. This enables a public-firm manager to affect the stock price, P_{t+j} , $j \geq 0$, by choosing investment i_t in such a way as to manipulate $E_t^I [e_t^n]$ and hence investors' future cash flow expectations, $E_t^I [e_{t+j}^n]$. Specifically, we have that $E_t^I [e_t^n] = e_t - Qf(i_{t-1}) + \bar{i}$. Thus, the manager manipulates $E_t^I [e_t^n]$ by reducing current investment, i_t , which is not observable at time t , and thereby increasing current cash flows $e_t = Qf(i_{t-1}) - i_t + e_t^n$, which investors do observe. Obviously, for such a signal-jamming equilibrium to exist, investors' beliefs about current investment, \bar{i} , must be consistent with the firm's actual investment, i_t . Thus, in the resulting perfect Bayesian Nash equilibrium, investors are not fooled by the manager's behavior, and yet the perceived ability to manipulate the stock price causes a public-firm manager to make myopic investment decisions. As Stein (1989) notes, the reason is akin to the prisoners' dilemma: If investors assumed no inflation, the manager would inflate current cash flows by cutting investment; and given that investors will, therefore, assume inflation, the manager is better off actually inflating cash flows.

The parameter $\gamma_0 \geq 0$ in equation (1) captures the extent to which investors' inferred level of the firm's current stochastic cash flows, $E_t^I [e_t^n]$, affects their expectations of the firm's future cash flows, and hence its stock price. If $\gamma_0 = 0$, current cash flows are uninformative about future cash flows, and so investors will ignore current cash flows, removing the manager's short-term incentives.

1.1.1 Optimal Investment

A public-firm manager chooses investment i_t^{Public} to maximize the following expression:

$$i_t^{Public} = \arg \max_i \left\{ \frac{Qf(i)}{1+r} - \left(1 + \pi \frac{1+r}{r^2} \gamma_0 \right) i \right\}$$

(The objective functions are written out in full in the proof of Result S1, which can be found in Appendix

A.) Given the concavity of the maximand, i_t^{Public} is implicitly defined by the following necessary and sufficient first-order condition:

$$\frac{Q}{1+r} \frac{\partial f(i_t^{Public})}{\partial i} - \left(1 + \pi \frac{1+r}{r^2} \gamma_0 \right) = 0 \quad (2)$$

The manager of a private firm chooses $i_t^{Private}$ to maximize

$$i_t^{Private} = \arg \max_i \left\{ \frac{Qf(i)}{(1+r)(1+\delta)} - i \right\}.$$

In this case, the necessary and sufficient first-order condition reads

$$\frac{Q}{(1+r)(1+\delta)} \frac{\partial f(i_t^{Private})}{\partial i} - 1 = 0. \quad (3)$$

1.1.2 Testable Implications

Solving for the optimal levels of investment allows us to derive the following result:

Result S1: *Assuming public-firm managers behave myopically, the investment level of public firms is lower than that of private firms with the same investment opportunities if and only if*

$$\delta < \pi \frac{1+r}{r^2} \gamma_0 \quad (4)$$

The same condition determines the relative sensitivity to investment opportunities:

Result S2: *Assuming public-firm managers behave myopically, the investment of public firms is less (positively) responsive to improvements in investment opportunities than that of comparable private firms if and only if condition (4) holds.*

The intuition is as follows. The right-hand side of condition (4) captures the marginal agency cost of a stock market listing. This cost arises because the manager has an incentive to boost current cash flows by reducing investment spending. The left-hand side captures the marginal financing benefit of a stock

market listing. Listed firms likely face a lower cost of capital because their shares are more liquid. *Ceteris paribus*, when the marginal agency cost exceeds the marginal financing benefit, private firms will invest more and be more responsive to investment opportunities than public firms.¹⁴

However, this does not imply that going public would be a poor choice for *every* firm. The next result explores what factors make it more costly for a firm to be public, by exploring under what conditions we should expect agency costs to induce a greater distortion in the investment decisions of public firms.

Result S3. *If managers behave myopically, then as γ_0 increases, the difference between private and public firms in a) investment levels and b) sensitivity to investment opportunities increases.*

As mentioned earlier, γ_0 captures the extent to which investors base their expectations of the firm's future cash flows on the inferred level of its current cash flow shock. Firms with high γ_0 are firms for which the permanent component of stochastic cash flows tends to evolve rapidly (that is, $\sigma_u^2 \gg \sigma_v^2$), thereby making past cash flows less useful in forecasting future ones. Conversely, in firms with low γ_0 , current stochastic cash flows are subject to a lot of transitory noise (i.e., $\sigma_v^2 \gg \sigma_u^2$), so the whole series of past cash flows is important in forming accurate predictions about future cash flows; see Stein (1989) for details. Thus, the higher is γ_0 , the more informative are current cash flows for forecasting future cash flows, and so the greater is the agency cost induced by the manager's incentive to manipulate investment.

Empirically, for firms in industries with low γ_0 , we expect little difference in investment sensitivities between public and private firms. The opposite should be true for firms in industries with high γ_0 .

1.2. Empire Building

We follow Stein (2003) and model empire building by assuming that a public-firm manager with empire-building tendencies chooses investment $i_t^{Public, Empire}$ to maximize the following expression:

$$i_t^{Public, Empire} = \arg \max_i \left\{ \frac{Qf(i)}{1+r} - i + \frac{B(i)}{1+r} \right\}$$

¹⁴ Setting $\delta = 0$ in condition (4) allows us to directly compare the investment of a public firm suffering from short-termism with the first-best investment policy. Results S1 and S2 then imply that short-termism induces both sub-optimal investment levels and sub-optimal sensitivity to investment opportunities.

As in Stein (2003), $B(i) = \theta Qf(i)$, where $0 < \theta < 1$ measures the intensity of the agency conflict. This captures the idea that a public-firm manager derives a private benefit from investment, as in Stulz (1990). The following necessary and sufficient first-order condition implicitly defines investment $i_t^{Public, Empire}$:

$$\frac{Q}{1+r} \frac{\partial f(i_t^{Public, Empire})}{\partial i} - 1 + \frac{1}{1+r} \frac{\partial B(i_t^{Public, Empire})}{\partial i} = 0 \quad (5)$$

The remaining features of the model are the same as in our short-termism model, with private-firm investment $i_t^{Private}$ defined in equation (3). Results S1 and S2 change as follows:

Result E1: *Assuming managers are empire-builders, the investment level of public firms is higher than that of private firms with the same investment opportunities.*

Result E2: *Assuming managers are empire-builders, public-firm investment is more (positively) responsive to improvements in investment opportunities than that of comparable private firms.*

1.3 Null and Alternative Hypotheses

The purpose of modeling investment behavior formally is to give structure to our interpretation of the empirical results. The null hypothesis of our tests is that public and private firms do not differ in their investment behavior. Conceptually, empirical support for the null would permit four interpretations: 1) Neither public nor private firms suffer from agency problems affecting their investment decisions. 2) Both types of firms suffer from agency problems to the same extent. 3) Public firms enjoy a funding advantage that just offsets their greater agency costs. Or 4) agency problems among public firms are controlled effectively through governance mechanisms, such as monitoring by the board of directors or large shareholders or the threat of hostile takeovers. These four interpretations are observationally equivalent in our tests, so we do not take a stand on which might be the most empirically relevant.

If the data reject the null, the model yields two alternative hypotheses: Public firms either underinvest or overinvest, which may reflect either short-termism or empire building. As long as private firms are largely agency-cost-free, we can distinguish empirically between the two agency problems, based on differences in investment levels and investment sensitivities between public and private firms.

Results S1 and S2 are necessary and sufficient conditions for short-termism to exist and for it to

outweigh the funding advantage of a stock market listing. In contrast, results E1 and E2, which make the opposite predictions compared to S1 and S2,¹⁵ are only necessary conditions for empire building to exist. They are not sufficient because public firms could invest more and have higher investment sensitivities simply due to their funding advantage over private firms. Thus, lack of empirical support for E1 and E2 would allow us to rule out empire building, but the opposite is not true: While support for E1 and E2 would be consistent with empire building, it would be equally consistent with both no agency problems at all and with short-termism. To see why, note that support for E1 and E2 would imply that condition (4) must be violated and so $\delta > \pi \frac{1+r}{r^2} \gamma_0$. This inequality is satisfied if there is no short-termism ($\pi = 0$) as well as if there is short-termism ($\pi > 0$) and public firms enjoy a sufficiently large funding advantage over private firms ($\delta \gg 0$). This ambiguity underscores the need for a formal model.¹⁶

Result S3 applies exclusively to short-termism and not to empire building. It gets *directly* at the mechanism Stein (1989) models, namely that a concern for the current stock price induces managers to sacrifice long-term value by reducing investment. Clearly, this mechanism is only plausible in situations where stock prices are in fact sensitive to current earnings, so empirical support for Result S3 would increase our confidence in a finding that public-firm managers behave myopically.

2. Sample and Data

Our dataset combines data on public firms obtained from standard sources such as Compustat and CRSP with data on private firms obtained from a new database vendor, Sageworks Inc. Sageworks is similar to Compustat in that it contains accounting data from income statements and balance sheets, except that it exclusively covers private firms. Unlike Compustat, all data are held anonymously so that no individual firm can be identified by name, though basic demographic information such as NAICS industry codes and geographic location is available. The main drawback of anonymity for our purposes is that we cannot observe transitions from private to public status in the Sageworks database. We will later

¹⁵ This means we have a signed test. While we report standard two-sided tests, p -values are hence conservative by a factor of 2.

¹⁶ This makes the results of a related paper hard to interpret. Using Amadeus data, Mortal and Reisel (2009) find support for our Result E2 among European firms. This could indicate short-termism, empire-building, or the absence of either agency problem. Aside from interpretation problems, an important caveat is that the Amadeus database suffers from survivorship bias because the historical data of dead firms are eliminated from the database. See Popov and Roosenboom (2009) for further details.

describe how we assemble a dataset of IPO firms from other sources.

Sageworks obtains data not from the private firms themselves, which could raise selection concerns, but from a large number of accounting firms which input data for *all* their (unlisted) corporate clients directly into Sageworks' database. Selection thus operates at the level of the accounting firm and not of the private firms themselves. The accounting firms Sageworks co-operates with include most national mid-market accounting firms (those below the 'Big Four') and hundreds of regional players, but few of the many thousand local accountants who service the smallest firms in the economy. As a result, the main selection effect is that firms in Sageworks are substantially larger than the small private businesses covered in the only other large-scale private-firm dataset, the NSSBF. This selection may be problematic depending on the application but is innocuous for our purposes since the smallest firms in the economy have no realistic choice between staying private and going public.

Sageworks started the database in 2000 with fiscal year 2001 being the first panel year. The growth of the database over time is detailed in Table A2 in the Online Data Appendix. We have data through fiscal year 2007 and use 2001 to construct lags, giving a six-year panel with more than 250,000 firm-years.

Sageworks is free of survivorship bias, as no records are ever deleted. Of course, if a firm goes public, dies, or switches to an accounting firm that doesn't co-operate with Sageworks, its data time series in Sageworks will end, but its historical data will not be removed.

2.1 Sample Construction

Full details of our sample construction can be found in Table A1 in the Online Data Appendix, along with further summary statistics describing the Sageworks database. To construct our sample of private firms, we exclude from Sageworks 10,104 Canadian firms as well as 3,930 firms with data quality problems (i.e., those violating basic accounting identities and firms with missing or negative total assets).

To be part of the public-firm sample, a firm has to be recorded in both Compustat and CRSP during our sample period; be incorporated in the U.S. and listed on a major U.S. exchange (NYSE, AMEX, or Nasdaq); have valid stock prices in CRSP; and have a CRSP share code of 10 or 11 (which screens out non-operating entities such as real estate investment trusts, mutual funds, or closed-end funds).

As is customary, we exclude financial firms (SIC 6), regulated utilities (SIC 49), and government

entities (SIC 9) from both the public and private samples. Since our empirical models exploit within-firm variation, we exclude firms with fewer than two years of complete data. Both the public-firm and private-firm samples cover the period from 2002 through 2007. The public-firm sample consists of 3,926 firms and 19,203 firm-years; the private-firm sample contains 32,204 firms and 88,568 firm-years.

2.2 Matching

Compustat firms are substantially larger than Sageworks firms. The top graph in Figure 1 shows the distribution of total assets in log 2000 dollars for each group of firms. The distributions overlap only to a limited extent. The average (median) public sample firm has total real assets of \$1,364.4 million (\$246.2 million), compared to \$7.1 million (\$1.3 million) for the private firms in Sageworks. Unless returns to scale and hence to investment are constant throughout the size distribution, it is inappropriate to compare the investment decisions of firms of vastly different sizes, so we will want to match firms on size.

The same point applies to the industry distribution of our sample: Unless investment needs are homogeneous across industries, it is inappropriate to compare the investment decisions of firms in different industries. Tables A3 and A15 in the Online Data Appendix show that the industry distributions of public and private firms are quite different and that investment varies substantially across industries.

Much of our empirical analysis thus uses a size-and-industry matched dataset. Effectively, we identify large private firms and small public firms in the same industry. These are much more comparable in size and so have a plausible choice between being public or private. Matching helps neutralize the effect of variation in size and industry across Compustat and Sageworks on observed investment behavior.

Our matching procedure is a variant of nearest-neighbor matching used in the program evaluation literature, surveyed in Imbens and Wooldridge (2009). The matched dataset is essentially drawn from the region where the two size distributions shown in Figure 1 overlap. It is constructed as follows. Starting in 2002, for each public firm, we identify the private firm in the same four-digit NAICS industry and fiscal year closest in terms of total assets (TA) such that $\max(TA_{public}, TA_{private}) / \min(TA_{public}, TA_{private}) < 2$. If no match can be found in a given fiscal year, the observation is discarded and a new match is attempted for that firm in the following year. Once a match is formed, it is kept intact for as long as both the public and private firms remain in our sample, to maximize the available time series for each firm. If a matching firm

exits the panel, a new match is spliced in.

The matched sample contains 4,975 public-firm-years and an equal number of private-firm-years. Because we match with replacement, to maximize the match rate, the matched sample contains 1,666 public firms and 620 private firms. Our results are not sensitive to matching without replacement. Standard errors are appropriately clustered to account for the resampling of private firms.¹⁷

The matched sample is much more balanced in terms of firm size. The bottom graph in Figure 1 shows the distribution of log real assets for public and private firms in the matched sample. The overlap is near perfect. The means are \$144.7 million and \$120.0 million for public and private firms, respectively, and the difference between them is not statistically significant at the 5% level.

2.3 Measures of Investment Opportunities

The empirical investment literature proxies for a firm's investment opportunities using either Tobin's Q or sales growth. Q is usually constructed as the ratio of the firm's market value to the book value of its assets, but since private firms are not traded, their market value is not observed. We therefore favor sales growth, which can be constructed at the firm level for any firm, whether public or private. Sales growth is measured as the annual percentage increase in sales (Compustat item *sale* or its Sagedworks equivalent) and has been widely used as a measure of investment opportunities in both economics and finance. See for example Rozeff (1982), Lehn and Poulsen (1989), Martin (1996), Shin and Stulz (1998), Whited (2006), and Acharya, Almeida, and Campello (2007).

For robustness purposes, we also explore two Q measures. To get around the lack of market values for private firms, Q has to be imputed. Our first measure, 'predicted Q ', is constructed following Campello and Graham (2007). First, we regress each public firm's Q (Compustat items $prcc_f \times cshpri + pstkl + dltt$

¹⁷ Our standard errors do not adjust for variation introduced by the use of first-stage estimators, most importantly the nearest-neighbor matching procedure. No standard adjustment exists for matched panels such as ours, though subsampling is potentially a viable solution (see Abadie and Imbens (2008)). Subsampling is sensitive to the size of the subsample used and econometric theory is silent on the optimal size. For robustness, we have computed standard errors using a standard subsampling procedure (see Politis, Romano and Wolf (1999)) for different sizes, looking for one that seems robust within a reasonable local interval and that gives results similar to standard asymptotic estimates wherever a specification involves no additional variation that is unaccounted for. A subsample size of 70% satisfies these criteria. The resulting subsampled standard errors, which account for variance introduced by all first-stage procedures, support all inference presented in the paper, with the following exceptions: Table 2, column 4, the coefficient on "Investment opp. x public" has a p -value of 12%; Table 3, columns 5 and 6, the coefficients on "Investment opp. x public" have p -values of 18% and 12% respectively; Table 4, column 3, "ROA" has a p -value of 21%; and Table 9, Panel A, "Sales growth x ERC", "Sales growth x public x ERC", and "ERC" have p -values of 13%, 21%, and 23%, respectively. As noted earlier, these are two-sided tests and hence are conservative for our purposes.

+ $dlc - txditc$ divided by lagged at) on four variables that have been shown to be informative about a firm's marginal product of capital, namely sales growth, return on assets (ROA, defined as operating income before depreciation scaled by beginning-of-year total assets), net income before extraordinary items, and book leverage (as well as year and three-digit NAICS industry fixed effects). We then use the regression coefficients to generate predicted Q for each public and each private firm.

Our second Q measure follows Cummins, Hassett, and Oliner (2006) who estimate a firm's intrinsic value not from market values but from financial analysts' earnings forecasts. We construct this 'analysts' Q ' using forecasts obtained from Thomson Financial's I/B/E/S database. Because analysts do not cover private firms, we impute their Q s using the median value of analysts' Q in the same four-digit NAICS industry, and for comparability we do the same for public firms. Analysts' Q is problematic. It can only be estimated for public firms that are covered by one or more financial analysts, raising selection concerns.¹⁸ Also, the fact that we are using medians means we are using 'a proxy for a proxy.' The net effect of this measurement error problem is to dampen any effect that analysts' Q has on investment decisions.

2.4 Summary Statistics

Table 1 reports summary statistics for the full samples of public and private firms (denoted 'F') and for the matched sample (denoted 'M'). The last four columns report pairwise differences in means or medians between the relevant samples. Gross investment is the annual increase in gross fixed assets (Compustat data item $ppegt$ or its Sagemworks equivalent) scaled by beginning-of-year total assets (Compustat item at or its Sagemworks equivalent). Net investment is defined analogously using net fixed assets (Compustat item $ppent$ or its Sagemworks equivalent). The difference between the two is depreciation. To the extent that depreciation represents assets that need replacing due to wear and tear or obsolescence, gross investment better captures the firm's investment decisions.¹⁹

On average, private firms invest significantly *more* than public firms using either measure, consistent with Result S1 and contrary to Result E1. In the full samples, private firms increase their gross and net fixed assets by an average of 7.6% and 3.3% of total assets a year, compared to 4.5% and 2.2% among

¹⁸ See Carpenter and Guariglia (2007) for a critique of Cummins et al.'s (2006) approach and findings.

¹⁹ Occasionally, studies of investment model capital expenditures (CAPEX) or R&D expenditures instead. CAPEX and R&D appear on a firm's statement of cash flows which is available in Compustat but not in Sagemworks. To ensure we use the same investment measure for public and private firms, we confine our attention to modeling changes in gross or net fixed assets.

public firms. In the matched sample, the average differences are 5.6 and 7.2 percentage points in favor of private firms, respectively. The median differences are smaller, at -0.1 and 0.9 percentage points, largely because neither the median public firm nor the median private firm invests very much.

Public and private firms also differ systematically in their profitability, cash holdings, and use of debt. Private firms have significantly higher return on assets (ROA). In the matched sample, ROA averages 0.084 for private firms and -0.06 for public ones (median: 0.123 versus 0.051). At the same time, private firms hold significantly lower cash balances (cash plus short-term investments over total assets) and have significantly higher leverage (long-term and short-term debt over total assets). A greater reliance on borrowing is not surprising considering that, by definition, private firms have no access to the stock market and so face a higher cost of raising equity capital.

Finally, note that matched-sample firms grow significantly faster than full-sample firms. For public firms, annual sales growth averages 18.3% in the full sample and 25.6% in the matched sample. For private firms, the corresponding numbers are 17.7% and 32.7%. This suggests that our empirical focus on small public and large private firms identifies fast-growing entrepreneurial firms for which, arguably, making optimal investment decisions is particularly important.

3. How Do Public and Private Firms Respond to Investment Opportunities?

3.1 Baseline Models

Neoclassical investment models predict that corporate investment is solely a function of investment opportunities. In Table 2, we estimate standard investment regressions of gross investment on investment opportunities.²⁰ A long line of literature shows that standard proxies for investment opportunities are not, as neoclassical theory predicts, a sufficient statistic for investment, and that changes in net worth, measured as ROA, correlate positively with investment. A significant ROA effect is often interpreted as a sign of financing constraints (Fazzari, Hubbard, and Petersen (1988)), though some disagree (Kaplan and Zingales (1997, 2000), Cleary (1999), or Erickson and Whited (2000)). While we are agnostic about the debate surrounding its interpretation, we follow the literature by including ROA. Finally, we remove unobserved time-invariant heterogeneity by using firm fixed effects and include year effects.

²⁰ As we will show later, we obtain similar results using net investment instead.

The results in column 1 suggest that public firms' investment decisions are significantly *less* sensitive to changes in investment opportunities as measured by sales growth. The coefficient estimate is 0.136 for private firms and $0.136 - 0.097 = 0.039$ for public firms, and the difference between these estimates is statistically significant at the 1% level.²¹ Thus, the data reject the null of no differences in investment behavior between public and private firms, favoring short-termism (Result S2) over empire-building (Result E2). We also find that investment is sensitive to ROA, significantly less so among public firms. This is consistent with the interpretation that public firms are less financially constrained.

The fixed-effects specification in column 1 cannot accommodate a public-firm indicator in levels (as opposed to one interacted with sales growth or ROA) since public and private status are fixed in the sample (as we cannot observe transitions from one to the other using the Sagemworks data). In columns 2 and 3, we estimate the investment model separately for public and private firms. The point estimates continue to suggest that private firms' investment is more sensitive to investment opportunities than is that of public firms, and the magnitudes mirror those found for the matched sample used in column 1. Moreover, the R^2 is considerably higher for private firms (42.5%) than for public ones (5.5%), suggesting, interestingly, that private firms' investment behavior is better explained by variation in investment opportunities (and in ROA) than that of public firms. This suggests that agency costs could be a major reason why neoclassical theory has been shown to work poorly in the empirical investment literature.

These findings are robust to using our two measures of Q to proxy for investment opportunities; see columns 4 and 5. In light of this robustness, and because sales growth is the methodologically soundest proxy in our setting, we report results using only sales growth in the remainder of the paper.

Table 3 reports alternative specifications. Columns 1 through 4 add other controls sometimes used in empirical investment models, showing that the greater investment sensitivity we found among private firms is not driven by differences in cash holdings, leverage, or firm size: In each specification, the variable of interest – the interaction of public status and investment opportunities – remains negative and significant, with point estimates ranging from -0.099 to -0.058, similar to before. Nor is it affected by modeling net rather than gross investment, as column 5 shows.

²¹ While we report significance levels using two-sided tests throughout, recall that these are conservative by a factor of two as our two alternative hypotheses predict opposite signs for the variable of interest, making one-sided tests appropriate.

The results presented so far have used the size-and-industry matched sample. Columns 6 through 9 explore alternative matching criteria. Our private-firm sample pools sole proprietorships, limited liability companies (LLCs), partnerships and limited liability partnerships (LLPs) as well as firms incorporated under Subchapters C or S of the Internal Revenue Code. (See Table A5 in the Online Data Appendix for further details.) These legal forms are taxed differently, and it is possible that taxes affect investment. Virtually all public firms are C Corps, so column 6 restricts the private firms accordingly. This leaves the coefficient of interest unchanged, with an estimate of -0.085 ($p < 0.001$).

In column 7, we impose the criterion that firms use accrual-basis (rather than cash-basis) accounting, which eliminates a small number of matches. In column 8, we match on industry and sales growth (*SG*) rather than on size. In column 9, we refrain from matching altogether and estimate the investment equation in the universe of public Compustat and private Sageworks firms (excluding, as before, non-U.S. firms and those in SIC industries 6, 49, and 9). All three columns continue to show significantly lower sensitivity to investment opportunities among public firms than among private ones. This suggests that our core empirical result is unlikely to be an artifact of our matching choices.

3.2 Are Private Firms Good Proxies for Zero-Agency-Cost Firms?

Our empirical strategy assumes that private firms are subject to little (if any) separation of ownership and control and that consequently their investment decisions suffer from fewer (or even no) distortionary agency costs, compared to public firms. In the introduction, we provide statistics from the Federal Reserve's NSSBF survey supporting this assumption. (Further details can be found in Table A8 in the Online Data Appendix.) But, as Figure 1 shows, NSSBF firms are substantially smaller than those in Sageworks so maybe these statistics are misleading.

Sageworks provides no ownership data. However, four legal forms strongly correlate with ownership concentration. Sole proprietorships are by definition owner-managed. For tax purposes and to gain limited liability, many sole traders choose LLC status; according to the 2003 NSSBF, 67.3% of LLCs are owner-managed. And both partnerships and LLPs give each partner the statutory right to participate in management and so are usually managed by a committee comprising all partners; in the NSSBF, around 90% of each are owner-managed. In each of these four legal forms (comprising 12% of the private firms

in our Sageworks sample), there is essentially no separation of ownership and control and hence little possibility of agency problems distorting investment. The other main legal forms open to private firms – C and S Corps – can *theoretically* involve any degree of separation: C Corps can have an unlimited number of shareholders while S Corps can have up to 100.

Table 4 allows investment sensitivities among private firms to vary by legal form. Column 1 includes a set of interaction terms for each legal form, capturing differences in investment sensitivities relative to C Corps, in the full private-firm sample. The interaction terms are statistically insignificant individually and jointly. Thus, investment sensitivities among private firms are no different for sample C and S Corps, which *potentially* have dispersed ownership structures, and the other legal forms, which *almost surely* have concentrated ownership structures. Columns 2 and 3 focus on sole proprietorships, which are agency-cost free by definition. In column 2, we compare these to all other private firms, while column 3 matches each by size and industry to a private firm that is not a sole proprietorship, using our earlier matching algorithm. Columns 4 and 5 widen the definition of agency cost-free firms by comparing sole proprietorships, LLCs, partnerships, and LLPs as a group to C and S Corps, using the entire sample (column 4) or a size and industry-matched sample (column 5). Each of these specifications tells the same story: We find no significant variation in investment sensitivities within our sample of private firms, in contrast to the tremendous variation we found between public and private sample firms. Given that a non-trivial fraction of the private firms in our sample are by definition free of agency costs, this is consistent with private firms being good proxies for zero-agency-cost firms, as our empirical strategy assumes.

3.3 Measurement Error

Investment equations such as those in Table 2 are subject to measurement error. The problem arises because investment opportunities is a latent variable that must be proxied for. The literature proposes three ways to correct for the resulting attenuation bias. First, Erickson and Whited (2000) derive a GMM estimator that relies on higher-order moments, particularly skewness, of the latent variable. Unfortunately, our data reject its distributional assumptions. Second, Arellano and Bond (1991) provide a GMM estimator in first-differences for which lagged mismeasured regressors are potentially valid instruments under mild assumptions about serial correlation in the latent variable and the innovations of the model.

Third, an exogenous shock to investment opportunities can be used to identify the effect on investment.

Table 5 reports the results using the Arellano-Bond estimator while the next section explores a quasi experiment. For ease of comparison, column 1 reproduces the baseline estimates from Table 2. In columns 2 and 3, we estimate a static Arellano-Bond model, using investment and sales growth dated $t-5$ to $t-3$ and year effects as instruments.²² The specification in column 4 is dynamic and so includes first lags of all variables; though for brevity, we only report the coefficient for lagged investment. In the dynamic case, only variables dated $t-5$ and $t-4$ can be used as instruments, which greatly affects identification as our panel is relatively short. Columns 5 and 6 show results from system GMM which jointly estimates a first-differenced equation as in columns 2 and 3 (instrumented with lagged variables in levels) and an equation in levels instrumented with lagged differences (see Blundell and Bond (1998)). This allows us to include a dummy for public firms as a control. Each specification includes year effects.

Across columns 2 to 6, the variable of interest – the interaction of public status and investment opportunities – is always negative, mirroring our earlier findings. The point estimate is generally around -0.2, about twice as large as in Tables 2 and 3, consistent with a measurement error-induced attenuation bias. The exception is the dynamic GMM model in column 4. This model appears to be misspecified, probably because of the paucity of suitably lagged instruments in our short panel. Significance varies depending on the specification. The interaction term is statistically significant in columns 3, 5, and 6. Each specification passes the standard specification tests, i.e., the Hansen test of over-identification restrictions and a test for the absence of third-order serial correlation in first differences.

3.4 Quasi Experiment: State Corporate Income Tax Changes

Changes in state corporate income taxes are a plausibly exogenous shock to investment opportunities. A cut in a state's tax rate reduces the user cost of capital for firms operating in that state, which should have a positive effect on investment, and vice versa for tax increases. If private firms' investment decisions are more sensitive to investment opportunities, we expect private firms to be more sensitive to changes in state corporate income taxes, increasing investment when taxes are cut and decreasing it when they are raised. We test this prediction using a difference-in-difference approach by interacting public

²² Variables dated $t-2$ are mechanically correlated with lagged sales growth and so cannot be included in the instrument set.

status with an indicator variable set equal to 1 (-1) for firms headquartered in a state that passed a tax cut (tax increase) that became effective during the fiscal year in question, and zero otherwise.^{23,24}

We focus on tax changes that can unequivocally be categorized as either an increase or a cut.²⁵ Using data from the Tax Foundation, we identify eight tax cuts and two tax increases in a total of eight states (IN, MI, ND, NJ, NY, TN, VT, and WV); see Appendix B for details. For example, ND cut its corporate income tax rate from 10.5% to 7% beginning in the 2004 fiscal year.

For the purpose of this test, we exclude sole proprietorships, LLCs, partnerships, LLPs, and S Corps from the private-firm sample as only C Corps are subject to the same state corporate income tax regime as public firms. This criterion reduces the number of private-firm-years from 88,568 to 33,072, but in light of Section 3.2 it is not restrictive. In total, 355 public and 354 private sample firms are affected by a tax cut, while 206 public firms and 179 private ones are affected by a tax increase. Unfortunately, we cannot use the industry-and-size-matched sample for this test because it contains only five ‘treated’ private firms.

Table 6 reports the results. Column 1 shows that private firms – but not public ones – significantly increase investment spend in response to tax cuts and lower it in response to tax increases. The point estimates are quite large. All else equal, private firms on average increase investment by 2.3% of the capital stock when their home state cuts corporate income tax. The unconditional average of gross investment among private C Corps in our sample is 5.8% of the capital stock, implying a 39.7% increase in investment spend (0.023/0.058). For public firms, the effect of a tax change is essentially zero (0.023 – 0.026 = -0.003). This finding is not sensitive to including sales growth in the model (see column 2).

Columns 3 and 4 investigate possible pre- and post-trends in the tax change effect by adding indicators identifying firms in states that will undergo a tax change in one ($t-1$) or two ($t-2$) years or that underwent a tax change one ($t+1$) or two ($t+2$) years ago. None of the indicators is statistically significant at the 5% level, suggesting that firms a) do not anticipate future tax changes in their investments and b)

²³ We impose symmetry for parsimony. We obtain similar results when we instead use separate indicators for tax cuts and tax increases, and the data cannot reject the hypothesis that the effects are indeed symmetric.

²⁴ If we use tax changes to instrument sales growth instead, we obtain results that go in the same direction as the diff-in-diff test, but these are noisy, for two likely reasons. First, relatively few sample firms are affected by the tax changes. Second, for sales growth to increase, a firm must first increase investment which in turn takes some time to become productive (Wurgler (2000)).

²⁵ We ignore tax changes whose net effect on firms is unclear. For instance, in 2006 OH phased in a gross receipts tax while phasing out corporate income tax. Similarly, TX replaced a 4.5% corporate income tax with a 1% tax on gross receipts in 2007.

adjust their investment spend as soon as a tax change comes into effect.

Column 5 reports an indirect validity test of our identification strategy. Since only C Corps are affected by state corporate income tax changes, we should not find any tax effect on the investment behavior of private *non*-C Corps. This is precisely what we find: The coefficient estimate for the tax change indicator in the non-C Corp sample is 0.001 with a standard error of 0.009.

A possible confound in Table 6 is size. If larger firms more often operate in multiple states, their investment decisions will be less sensitive to a tax change in their home state. The reason is that states levy taxes on all corporate activities within their jurisdiction; e.g., a firm headquartered in VT with a plant in ME will pay taxes in ME for the income generated by the ME plant. This could explain the absence of sensitivity to tax changes among public firms. Fixing this confound is not straightforward. We cannot control for the effect directly as data on the geographic breakdown of public firms' operations is generally unavailable. And as we noted earlier, we have too few treated firms to perform our tests in the size-and-industry-matched sample, so the public firms used here are much larger than the private ones.

To alleviate this concern at least somewhat, we limit the sample of public firms to the smallest quartile by total real assets (specifically, those with assets below \$65.4 million). Total real assets average \$31.3 million in the bottom quartile, which is much more comparable to the private C Corp average of \$12.9 million. The resulting sample contains 97 public firms affected by a tax decrease and 65 affected by a tax increase (and the same number of treated private firms as before). As columns 6 and 7 show, restricting the sample in this way has virtually no effect on the point estimates for the tax change variables. (Adding pre- and post-trends, not tabulated, again leaves the results unchanged.)

3.5 Within-firm Changes in Investment Behavior Around IPOs

So far, our tests have compared the behavior of public and private firms. While we are the first to have access to comprehensive financial data on a large sample of private firms in the U.S., we cannot rule out that private and public firms differ along unobserved dimensions that in turn correlate with their investment behavior. This is true of any matching algorithm since matching can only be done on observables. To conclusively rule out possible biases stemming from unobserved heterogeneity would require a randomized trial. However, it is clearly infeasible to randomly assign firms to a stock-market

‘treatment’ group and a ‘control’ group of unlisted firms.

An alternative research design is to examine how a *given* firm’s investment behavior changes as it transitions from private to public status. We could then remove unobserved time-invariant heterogeneity using firm fixed effects. But going public is, of course, not a natural experiment: Most firms go public for reasons that correlate with their investment behavior – most obviously a desire to fund a planned increase in investment (see Brau and Fawcett (2006)). To mitigate this problem, we focus on firms going public *without raising capital*. These firms experience increased ownership dispersion and a separation of ownership and control, possibly leading to agency problems, but can reasonably be assumed not to have gone public to fund investment. This reduces identification concerns, but since it cannot eliminate such concerns, we offer the following evidence in the spirit of a reality check on our large-sample findings.

Our IPO dataset consists of all 90 non-financial and non-utility firms that went public between 1990 and 2007 for the sole purpose of allowing existing shareholders to cash out, as opposed to raising equity to fund operations or investment plans, or to repay debt. Suitable IPOs are identified from Thomson Reuters’ SDC database. Appendix C lists their names, dates, and circumstances. We collect post-IPO accounting data from Compustat and hand-collect pre-IPO accounting data from IPO prospectuses and 10-K filings available in the SEC-Edgar and Thomson Research databases. Since this sample does not involve Sageworks data, we can collect data on capital expenditures (CAPEX) and spending on R&D from the cash flow statements. On average, we have 4.4 pre-IPO years of accounting data.

Table 7 reports descriptive statistics for the 90 firms, separately for the pre-IPO and post-IPO periods, and for a control sample of size-and-industry matched public firms. The most notable change from pre- to post-IPO is that firms increase their cash holdings. By sample construction, this does not reflect an inflow of cash from the IPO – there isn’t one – but instead a deliberate attempt to increase cash holdings post-IPO through a variety of means (such as increased borrowing). Compared to already-public controls, mean and median cash holdings are significantly lower pre-IPO and indistinguishable post-IPO.²⁶

Table 8 tests whether investment sensitivities change around the IPO, within a given firm. Columns 1 and 2 report own-difference results for the IPO sample. The variable of interest interacts investment

²⁶ Note there have been too few IPOs since 2000 to allow us to match IPO firms to similar private firms in Sageworks.

opportunities with an indicator equal to one if an observation is post-IPO. Whether we measure investment as CAPEX (column 1) or the sum of CAPEX and R&D (column 2), we find that it is significantly sensitive to investment opportunities before a firm goes public and then becomes significantly less sensitive after the IPO. Thus, firms appear to alter their investment behavior once they are public, even though they demonstrably went public for reasons other than to fund investment. This finding is consistent with the large-sample evidence reported in our earlier tables.

It is possible that investment sensitivities change for reasons unrelated to the IPO itself. To shed light on this possibility, columns 3 and 4 report difference-in-difference results based on combining data from the IPO sample with data for matched public controls. While we cannot rule out that treated and control firms differ in unobserved ways, the results continue to tell the same story: Before they go public, IPO firms are significantly more sensitive to investment opportunities; and once they are public, their investment sensitivity is indistinguishable from that of other, observably similar, public firms.

3.6 Discussion

The results of the four separate identification strategies reported in this section – within-firm, Arellano-Bond, the tax experiment, and the IPO approach – all paint the same picture: On average, stock market-listed firms are significantly and substantially less responsive to changes in their investment opportunities. This is contrary to the null that public and private firms invest in the same way and so suggests that public firms are subject to agency problems that cannot be controlled effectively through the usual governance mechanisms. The patterns we document are consistent with Result S2 and contrary to Result E2. Thus, public firms behave in ways that suggest they suffer from managerial myopia rather than engaging in empire-building, at least in our sample of fast-growing, entrepreneurial firms.

4. Validating Short-termism: Cross-industry Variation in Myopic Investment Behavior

Result S3 states that public-firm managers have an incentive to make myopic investment decisions to boost current cash flows (and thus their stock price) only to the extent that their stock price is in fact sensitive to current cash flows, that is, if $\gamma_0 > 0$. This suggests cross-sectional variation in myopia among public firms. To test for this, we follow the accounting literature and use the earnings response coefficient (ERC) to capture a firm's stock price sensitivity to earnings (see Ball and Brown (1968) and Beaver

(1968) for seminal contributions). If ERC is a good proxy for γ_0 , Result S3 predicts that a triple interaction of investment opportunities, public status, and ERC should be significantly negative. In other words, the difference in investment sensitivity between private and public firms should increase in ERC.

Since our sample contains unlisted firms, we implement this test using ERC estimates that are estimated at the industry-year level. Each year between 2001 and 2006, we regress one plus a firm's stock return over the fiscal year on a constant and the firm's earnings per share. We use the full sample of public firms and allow the slope coefficient to vary by industry (see Dechow, Hutton, and Sloan (1999) for a similar approach), using Fama and French's (1997) classification of 30 industry groups (results are robust to using their 38- or 49-industry groupings instead). The slope coefficients (one for each industry and year) provide an estimate of each industry's ERC at the beginning of the year, which we then interact with investment sensitivities in our empirical investment models.

Panel A of Table 9 reports the triple-difference estimation results using our matched sample of private and public firms. The triple interaction is negative and significant, as Result S3 predicts, suggesting that the difference in investment sensitivities between private and public firms documented in our previous tables is indeed driven by public firms whose stock prices are highly sensitive to earnings announcements.

Panel B shows the implied investment sensitivity to investment opportunities, as estimated in Panel A, for private and public firms at the 25th and 75th percentile of the ERC distribution within the matched sample. In low-ERC industries, the difference in investment sensitivity between public and private firms is small and statistically insignificant. In other words, in industries where changes in current earnings have relatively little effect on the stock price, managers of public firms are similarly responsive to changes in investment opportunities as their private-firm counterparts. In high-ERC industries, on the other hand, the difference is large and highly significant. These patterns are consistent with Result S3.

Panel B suggests a possible confound. We expected investment sensitivities to increase in ERC for public but not for private firms. While the difference between the two behaves as predicted, the levels do not: Public firms' investment sensitivity increases only marginally as we increase ERC from the 25th to the 75th percentile, while that of private firms more than doubles. This suggests that ERC itself captures something that correlates with investment sensitivity. For example, high-ERC industries might have good

investment opportunities that are not fully captured by our proxy for investment opportunities.²⁷ Absent short-termism, we would then expect both public and private firms to exhibit greater investment sensitivity as ERC increases. The fact that only private firms do so is, therefore, consistent with short-termism.

Regardless of what the confound is, we stress that it can be differenced out using the triple-difference structure. The fact that the difference in investment sensitivities between private and public firms increases in ERC thus supports Result S3. That in turn reinforces our conclusion that public firms exhibit short-termist tendencies, for S3 should hold neither under the null nor under empire building. Moreover, it contradicts reasonable challenges to our identification strategy, such as claims that private firms respond more strongly to investment opportunities not because they are agency-cost free, but because they are capital-inefficient, inexperienced at making investment decisions, or closet empire-builders. None of these claims can reasonably generate a correlation between γ_0 and investment sensitivities.

Our evidence thus suggests that the agency costs of a separation of ownership and control begin to outweigh the funding cost advantage of a stock market listing as ERC (i.e., γ_0) increases across industries. If shareholders understand this, we expect fewer firms to be public in high-ERC industries than in low-ERC industries. Panel C tests this prediction by regressing the share of public firms (by sales in column 1 or by number of firms in columns 2 and 3) in each Fama-French industry in 2007 on the industry's ERC and some controls. The coefficients estimated for ERC are reliably negative in all three specifications, as predicted, and the economic effects are large: A one-standard deviation increase in ERC is associated with a reduction in the fraction of public firms (relative to the respective unconditional mean) of 24.1% in column 1, 29.2% in column 2, and 23.7% in column 3. These results are consistent with the interpretation that investors view short-termism as a cost of being publicly listed.

5. Auxiliary Evidence: Income Smoothing, Payout Policy, and Accounting Losses

Our evidence clearly favors models of managerial myopia. A common feature of such models is that earnings and/or dividends are smoother than they would be if managers didn't try to manipulate investors' cash flow expectations. According to Stein (1989), "If [the manager] is overly concerned about current

²⁷ This seems quite likely. High-ERC industries are industries with high stock price-earnings ratios (Kothari 2001, p. 141). Price-earnings ratios in turn likely correlate positively with growth opportunities.

performance, he may [engage in myopic activities] so as to smooth profits over time” (p. 658).²⁸

Alternatively, if the market uses today’s dividend to form its expectations of future profits, the manager may sacrifice investment to keep the dividend and thereby signal that the firm’s profitability remains sound, as in Miller and Rock (1985).²⁹ In this section, we test whether public firms have smoother profit growth and/or smoother dividend payout policies than do private ones.

We measure smoothness of profit growth as the within-firm time-series standard deviation of the real annual growth in either net income before extraordinary items or operating income after depreciation. The unit of observation in this test is a firm rather than a firm-year. Similarly, we use time-series variation in the payouts paid by each firm to its shareholders to measure the smoothness of its payout policy.

Table 10 reports the results for our matched sample. The covariate of interest is an indicator variable equal to one for public firms. We control for firm size since, all else equal, larger firms have more volatile profit growth and payout levels. In the two profit growth regressions, we also control for whether a firm reported losses during its time in our sample, in order to account for the fact that the income of such a firm might be more volatile. In the payout regression, we control for whether the firm does not pay dividends during its time in our sample, since such a firm will have smooth payouts by construction.

In all three regressions, we find that the public status indicator has a negative and statistically significant coefficient, as predicted. The graphs in Figure 2 illustrate this by plotting kernel density estimates of the profit-growth and payout-policy regression residuals. We do so separately for public and private firms. In each graph, much of the private-firm density lies to the right of the corresponding public-firm density. Thus, public firms appear to have both smoother profit growth and smoother payout policies compared to private ones, as implied by models of short-termism.

Our final auxiliary test asks whether short-termism induces public firms to make sub-optimal investment decisions in an effort to avoid reporting accounting losses, as Baber, Fairfield, and Haggard (1991) claim. If so, we expect a greater fraction of public firms than of private firms to report earnings just above zero. We measure earnings as net income scaled by total assets and focus on two intervals

²⁸ This differs from earnings management through accounting ‘tricks.’ These have no effect on the firm’s cash flows.

²⁹ A third mechanism, suggested by Graham, Harvey, and Rajgopal’s (2005) survey evidence quoted in the introduction, is that managers wish to avoid their reported earnings falling short of the consensus forecasts made by financial analysts. However, since financial analysts make no earnings forecasts for private firms, we cannot test this mechanism.

around zero, namely (-0.10, 0.10) and (-0.05, 0.05). The results, reported in Panels A and B of Table 11, indicate that public firms are more likely to report small positive earnings than are private firms, and the differences are both economically and statistically significant. Panel C reports placebo tests, which test for differences in the fractions of public and private firms reporting earnings above six arbitrary thresholds away from zero, namely -0.3, -0.2, -0.1, 0.1, 0.2, and 0.3. Interestingly, at each of the placebo points in the earnings distribution, a significantly *smaller* fraction of public firms report earnings above the threshold compared to private firms – contrary to what happens at the zero earnings threshold. This is consistent with public firms actively taking measures to avoid reporting negative earnings.

6. Conclusions

Our aim in this paper is to examine whether the stock market distorts investment decisions. The theory literature in economics and finance has long argued that the separation of ownership and control following a stock market listing can lead to agency problems between managers and dispersed stock market investors and hence to suboptimal investment decisions. This literature is divided on whether overinvestment (i.e., empire building) or underinvestment (due to rational short-termism) will result, or indeed whether effective corporate governance mechanisms can be devised to ensure investment does not suffer (Tirole (2001), Shleifer and Vishny (1997)).

We embed Stein's (1989) short-termism problem and the empire-building problem of Baumol (1959) and Stulz (1990) in a nested model to derive testable predictions that allow us to empirically distinguish between the two. In order to test the model, we need a proxy for "optimal" investment decisions, that is, for the investment decisions managers would have made absent agency problems. We obtain such a proxy from a rich new data source on private (i.e., unlisted) U.S. firms provided by Sageworks Inc. Our maintained hypothesis, which the data fail to reject, is that the agency problems that public firms are subject to are essentially absent among private ones, which, however, may face a higher funding cost.

Matching Sageworks data for private firms to Compustat data for stock-market listed firms on size and industry, we identify matched panels of (large) private firms and (small) public firms and then estimate standard investment equations. Our null hypothesis is that public and private firms do not differ in their investment behavior. This null would hold if neither public nor private firms suffered from agency

problems affecting their investment decisions; if both suffered from agency problems to the same extent; or if only public firms suffered from agency problems but these problems were either offset by their funding advantage or mitigated by effective governance mechanisms such as an active board of directors.

Our results show that compared to private firms, public firms invest less and in a manner that is significantly less responsive to changes in investment opportunities, especially in industries in which stock prices are particularly sensitive to current profits. These differences do not appear to be due to firms endogenously choosing to be public or private: Investment sensitivities among private firms that go public for reasons other than to fund investment are significantly higher pre-IPO and converge on those of observably similar public firms post-IPO. Nor do the results appear to be driven by measurement error.

Our findings are inconsistent with the null. They are also contrary to what one would expect if the dominant agency problem in the stock market were empire building. Instead, they are consistent with the interpretation that public firms' investment decisions are distorted by managerial short-termism arising from agency costs associated with a separation of ownership and control. This distortion appears to be large enough to outweigh the benefit of cheaper funding via the stock market so that, on average, public firms in our sample invest suboptimally relative to observably similar private firms. Managers and investors appear to realize this, in the sense that there are fewer public firms in industries in which the distortion is expected to be particularly severe.

Finally, we show that public firms also tend to smooth their earnings growth and their payouts to shareholders and are reluctant to report negative earnings. These patterns might suggest that public firms treat investment spending as the residual after having paid dividends out of their cash flows, whereas private firms treat dividends as the residual after funding their investment plans out of their cash flows.

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Appendix A.

A.1 Proof of Result S1 (Short-termism)

For private firms, the objective function, in terms of current investment i , can be written as

$$U_t^{Private}(i) = Qf(i_{t-1}) - i + \frac{Qf(i)}{(1+r)(1+\delta)} + \frac{1}{(1+r)(1+\delta)} E_t^M \left[(1+r)(1+\delta)e_t^n - i_{t+1} + e_{t+1}^n \right] + C^{Private}.$$

For public firms, the objective function is

$$U_t^{Public}(i) = Qf(i_{t-1}) - i + \frac{Qf(i)}{1+r} + \frac{1}{1+r} E_t^M \left[(1+r)e_t^n - i_{t+1} + e_{t+1}^n \right] + C^{Public} + \\ + \pi \frac{1+r}{r^2} \left(Qf(\bar{i}) - \bar{i} + \gamma_0 \left(-i + \bar{i} + E_t^M \left[e_t^n \right] \right) + \sum_{k=1}^{\infty} \gamma_k e_{t-k}^n \right)$$

The C terms collect future cash flows that do not contain any terms that are a function of current investment. The first-order conditions characterizing the optimal levels of investment for private and public firms are easily derived.

Then, given our functional form assumption $f(i) = i^\alpha$, with $0 < \alpha < 1$, we can explicitly solve for the optimal level of investment for private firms:

$$i_t^{Private} = \left(\frac{1}{1+\delta} \right)^{1/(1-\alpha)} \left(\frac{Q}{1+r} \alpha \right)^{1/(1-\alpha)}.$$

Analogously, for public firms we have that

$$i_t^{Public} = \left(\frac{1}{1 + \pi \frac{1+r}{r^2} \gamma_0} \right)^{1/(1-\alpha)} \left(\frac{Q}{1+r} \alpha \right)^{1/(1-\alpha)}.$$

Therefore, we have the following:

$$i_t^{Private} - i_t^{Public} = \left(\left(\frac{1}{1+\delta} \right)^{1/(1-\alpha)} - \left(\frac{1}{1 + \pi \frac{1+r}{r^2} \gamma_0} \right)^{1/(1-\alpha)} \right) \left(\frac{Q}{1+r} \alpha \right)^{1/(1-\alpha)} > 0 \Leftrightarrow \delta < \pi \frac{1+r}{r^2} \gamma_0. \quad \blacksquare$$

A.2 Proof of Result S2 (Short-termism)

Differentiating the expressions for the optimal investment level, we have that

$$\frac{\partial i_t^{Private}}{\partial Q} = \left(\frac{1}{1+\delta} \right)^{1/(1-\alpha)} \left(\frac{\alpha}{1+r} \right)^{1/(1-\alpha)} \frac{1}{(1-\alpha)} (Q)^{1/(1-\alpha)-1}$$

and that

$$\frac{\partial i_t^{Public}}{\partial Q} = \left(\frac{1}{1+\pi \frac{1+r}{r^2} \gamma_0} \right)^{1/(1-\alpha)} \left(\frac{\alpha}{1+r} \right)^{1/(1-\alpha)} \frac{1}{(1-\alpha)} (Q)^{1/(1-\alpha)-1}.$$

Therefore, we have that:

$$\begin{aligned} \frac{\partial i_t^{Private}}{\partial Q} - \frac{\partial i_t^{Public}}{\partial Q} &= \left(\left(\frac{1}{1+\delta} \right)^{1/(1-\alpha)} - \left(\frac{1}{1+\pi \frac{1+r}{r^2} \gamma_0} \right)^{1/(1-\alpha)} \right) \left(\frac{\alpha}{1+r} \right)^{1/(1-\alpha)} \frac{1}{(1-\alpha)} (Q)^{1/(1-\alpha)-1} > 0 \Leftrightarrow \\ \Leftrightarrow \delta &< \pi \frac{1+r}{r^2} \gamma_0 \end{aligned}$$

■

A.3 Proof of Result S3 (Short-termism)

Result S3 follows directly from the fact that the expression $\left(\left(\frac{1}{1+\delta} \right)^{1/(1-\alpha)} - \left(\frac{1}{1+\pi \frac{1+r}{r^2} \gamma_0} \right)^{1/(1-\alpha)} \right)$ is

increasing in γ_0 , and therefore both $i_t^{Private} - i_t^{Public}$ and $\frac{\partial i_t^{Private}}{\partial Q} - \frac{\partial i_t^{Public}}{\partial Q}$ are increasing in γ_0 . ■

A.4 Proof of Result E1 (Empire building)

For a public firm with an empire-building manager, the objective function can be written as

$$U_t^{Public, Empire}(i) = Qf(i_{t-1}) - i + \frac{Qf(i)}{1+r} + \frac{1}{1+r} E_t^M \left[(1+r)e_t^n - i_{t+1} + e_{t+1}^n \right] + C_1 + \\ + B(i_{t-1}) + \frac{1}{1+r} B(i) + C_2$$

where C_1 collects future cash flows that do not contain any terms that are a function of current investment and C_2 collects future private benefits that are independent of current investment. The first-order condition (5) is easily derived.

Then, given that $B(i) = \theta Qf(i)$, with $0 < \theta < 1$, and $f(i) = i^\alpha$, with $0 < \alpha < 1$, we can explicitly solve for the optimal level of investment for public firms under the empire-building assumption:

$$i_t^{Public, Empire} = (1 + \theta)^{1/(1-\alpha)} \left(\frac{Q}{1+r} \alpha \right)^{1/(1-\alpha)}.$$

The optimal investment for private firms remains unchanged. Hence we have that

$$i_t^{Private} - i_t^{Public, Empire} = \left(\left(\frac{1}{1+\delta} \right)^{1/(1-\alpha)} - (1+\theta)^{1/(1-\alpha)} \right) \left(\frac{Q}{1+r} \alpha \right)^{1/(1-\alpha)} < 0. \quad \blacksquare$$

A.5 Proof of Result E2 (Empire building)

Given that

$$\frac{\partial i_t^{Public, Empire}}{\partial Q} = (1 + \theta)^{1/(1-\alpha)} \left(\frac{\alpha}{1+r} \right)^{1/(1-\alpha)} \frac{1}{1-\alpha} (Q)^{1/(1-\alpha)-1},$$

it follows that

$$\frac{\partial i_t^{Private}}{\partial Q} - \frac{\partial i_t^{Public, Empire}}{\partial Q} = \left(\left(\frac{1}{1+\delta} \right)^{1/(1-\alpha)} - (1+\theta)^{1/(1-\alpha)} \right) \left(\frac{\alpha}{1+r} \right)^{1/(1-\alpha)} \frac{1}{(1-\alpha)} (Q)^{1/(1-\alpha)-1} < 0. \quad \blacksquare$$

Appendix B. List of state corporate income tax changes

This table lists the state corporate income tax changes that we use for the analysis in Table 6. We limit our attention to state corporate income tax changes that occurred during our sample period (2002-2007) and that can unequivocally be categorized as either a tax increase or a tax decrease. (For example, we exclude tax changes such as the one that occurred in Texas in 2007, where a 4.5% tax on net taxable earned surplus was replaced with a 1% gross receipts tax. It is unclear what effect on investment incentives this change should have on net.) In states with more than one tax bracket, we report the change to the top bracket; lower tax brackets were also affected. We use data from the Tax Foundation available at <http://www.taxfoundation.org/taxdata/show/230.html> to identify these changes, and verify the information using the relevant tax forms from each state. The Indiana fiscal impact statement can be found at http://www.agecon.purdue.edu/crd/Localgov/Second%20Level%20pages/LSA_fiscal_note_HB1001ss.pdf.

State	Year	Brief description of tax change
Tax increases:		
NJ	2003	Introduction of an Alternative Minimum Assessment tax based on gross receipts, which applies if it exceeds the corporate franchise tax
TN	2004	Corporate income tax rate increased from 6% to 6.5%
Tax cuts:		
IN	2004	Corporate tax rate increased while the gross income tax and the supplemental net income tax were repealed. The overall effect was a tax decrease, according to the fiscal impact statement of the bill prepared by the Indiana Legislative Services Agency, Office of Fiscal and Management Analysis
MI	2002	Corporate income tax rate cut from 2% to 1.9%
ND	2004	Corporate income tax rate cut from 10.5% to 7%
ND	2007	Corporate income tax rate cut from 7% to 6.5%
NY	2002	Corporate income tax rate cut from 8% to 7.5%
VT	2006	Corporate income tax rate cut from 9.75% to 8.9%
VT	2007	Corporate income tax rate cut from 8.9% to 8.5%
WV	2007	Corporate income tax rate cut from 9% to 8.75%

Appendix C. List of IPO firms

The sample used in Tables 7 and 8 consists of 90 U.S. firms that went public on the NYSE, AMEX, or Nasdaq exchanges between 1990 and 2007 for the sole purpose of allowing existing shareholders to cash out, as opposed to raising equity to fund the firm's operations, investment plans, or to repay debt. Suitable IPOs are identified from Thomson Reuters' SDC database. In step 1, we filter on SDC field 'share type offered' to equal S (for secondary IPO, i.e. an IPO in which none of the proceeds is paid to the firm). In step 2, we filter all non-secondary IPOs using SDC field 'use of proceeds' to include SDC codes 13, 18, 40, 79, 91, and 116 (which identify the use of proceeds as being a stock repurchase, the payment of a dividend, or redemption of preferred securities). In step 3, we verify, using IPO prospectuses, that the sole purpose of the non-secondary IPOs was indeed to allow shareholders to cash out and drop IPOs whose use of proceeds included the funding of operations, investments plans, or debt repayment. We exclude financial firms (SIC 6), regulated utilities (SIC 49), government entities (SIC 9), and firms with CRSP share codes greater than 11 (such as mutual funds).

IPO date	Name of IPO firm	Purpose of IPO/use of proceeds
12-Apr-90	RMI Titanium Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
26-Jul-90	Banner Aerospace Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
18-Sep-90	Pamida Holdings Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
11-Nov-91	Bally Gaming International Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
25-Nov-91	Broderbund Software Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
30-Jan-92	ElectroCom Automation Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
12-Feb-92	TNT Freightways Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
13-Feb-92	Living Centers of America Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
30-Mar-92	Eskimo Pie Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
28-Apr-92	Ben Franklin Retail Stores Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
29-Apr-93	Geon Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
10-Jun-93	Department 56 Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
29-Sep-93	Belden Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
10-Dec-93	Camco International Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
26-Jan-94	O'Sullivan Industries Holdings	Secondary IPO (proceeds paid to pre-IPO shareholders)
27-Jan-94	Interim Services Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
10-May-94	Advocat Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
25-May-94	Merix Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
24-Jun-94	Case Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
30-Jun-94	Rawlings Sporting Goods Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
27-Sep-94	Sterile Concepts Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
08-Nov-94	Thompson PBE Inc	Repurchase redeemable capital stock
01-Feb-95	Congoleum Corporation	Repurchase Class B stock
06-Mar-95	Dollar Tree Stores Inc	Redeem preferred stock
06-Mar-95	Riviana Foods Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
06-Sep-95	Ballantyne of Omaha Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
21-Sep-95	Midwest Express Holdings Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
14-Nov-95	Lexmark International Group	Secondary IPO (proceeds paid to pre-IPO shareholders)
25-Jan-96	World Color Press Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
01-Mar-96	Berg Electronics Corp	Redeem preferred stock
28-Mar-96	Century Aluminum Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
03-Apr-96	Lucent Technologies Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
27-Jun-96	FactSet Research Systems Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
25-Jul-96	Strayer Education Inc	Pay S Corp dividend to shareholders
15-Aug-96	Consolidated Cigar Holdings Inc	Pay dividend to parent
09-Oct-96	Splash Technology Holdings Inc	Redeem preferred stock
25-Nov-96	Linens n Things Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
17-Dec-96	Swisher International Group Inc	Pay dividend to parent
15-May-97	General Cable Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
10-Oct-97	Stoneridge Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
15-Oct-97	CH Robinson Worldwide Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
23-Oct-97	ITC Deltacom Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
11-Dec-97	Spectra Physics Lasers Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)

IPO date	Name of IPO firm	Purpose of IPO/use of proceeds
28-Jan-98	Keebler Foods Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
17-Feb-98	Steelcase Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
26-Mar-98	Columbia Sportswear Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
22-Jul-98	USEC Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
21-Oct-98	Conoco	Secondary IPO (proceeds paid to pre-IPO shareholders)
22-Feb-99	Corporate Executive Board Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
09-Jun-99	DiTech Corp	Redeem preferred stock
09-Nov-99	United Parcel Service Inc{UPS}	Redeem A Class shares
17-Nov-99	Agilent Technologies Inc	Pay dividend to parent
27-Jan-00	Packaging Corp of America	Redeem preferred stock
04-Apr-00	Cabot Microelectronics Corp	Pay dividend to parent
10-Jul-00	Axcelis Technologies Inc	Pay dividend to parent
27-Mar-01	Agere Systems Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
12-Nov-01	Advisory Board Co	Secondary IPO (proceeds paid to pre-IPO shareholders)
14-Nov-01	Weight Watchers Intl Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
10-Dec-01	Aramark Worldwide Corp	Repurchase stock from company's retirement plan
10-Jul-02	Kirkland's Inc	Repurchase preferreds and common stock
14-Nov-02	Constar International Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
24-Sep-03	Anchor Glass Container Corp	Redeem Series C participating preferreds
30-Oct-03	Overnite Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
19-Nov-03	Whiting Petroleum Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
24-Nov-03	Pinnacle Airlines Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
11-Dec-03	Compass Minerals Intl Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
13-Jan-04	CrossTex Energy Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
04-Feb-04	TODCO	Secondary IPO (proceeds paid to pre-IPO shareholders)
16-Jun-04	ADESA Inc	Repurchase stock from company's retirement plan
21-Jun-04	Jackson Hewitt Tax Service Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
21-Jul-04	Blackbaud Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
06-Aug-04	NAVTEQ Corp	Secondary IPO (proceeds paid to pre-IPO shareholders)
08-Dec-04	Foundation Coal Holdings Inc	Pay dividend to stockholders
20-Jan-05	Celanese Corp	Pay dividend to stockholders
27-Jan-05	W&T Offshore Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
08-Feb-05	FTD Group Inc	Repurchase preferred stock and junior preferred stock
02-May-05	Morningstar Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
13-Jun-05	Premium Standard Farms Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
28-Jun-05	NeuStar Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
22-Jul-05	Maidenform Brands Inc	Redeem all outstanding shares of preferred stock
04-Aug-05	Dresser-Rand Group Inc	Pay dividend to stockholders
08-Aug-05	K&F Industries Holdings Inc	Redeem junior preferred stock and pay a special dividend
10-Nov-05	IHS Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
21-Nov-05	Tronox Inc	Pay dividend to parent
14-Mar-06	Transdigm Group Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
03-May-06	DynCorp International Inc	Redeem preferred stock, pay prepayment penalties, and pay a special dividend
27-Jun-06	J Crew Group Inc	Redeem preferred stock
25-Jul-06	Chart Industries Inc	Pay dividend to stockholders
28-Feb-07	Coleman Cable Inc	Secondary IPO (proceeds paid to pre-IPO shareholders)
12-Jun-07	Bway Holding Co	Secondary IPO (proceeds paid to pre-IPO shareholders)

Figure 1. Size distribution of public and private sample firms.

The top graph shows the size distribution of the public and private firms in our full samples of Compustat and Sageworks firms (as defined in Table 1) along with the size distribution of private U.S. firms in the Federal Reserve's 2003 National Survey of Small Business Finances. The NSSBF is a survey of 4,240 small U.S. businesses which were interviewed between June and December 2004. The Federal Reserve supplies sampling weights to construct a nationally representative sample, and the top graph uses the resulting weighted sample. (We exclude 72 NSSBF firms with zero total assets and three with negative total assets.) The bottom graph shows the size distribution of the public and private firms in our matched sample. The graphs present, for each set of firms, Epanechnikov kernel densities of the natural logarithm of total assets in \$ millions of 2000 purchasing power. The width of the kernel density window around each point is set to 0.4. The unit of observation in the top graph is a firm (the NSSBF is a single cross-section; for public and private firms, we use the firm's first panel year). The unit of observation in the bottom graph is a firm-year, to illustrate the closeness of the matched panels.

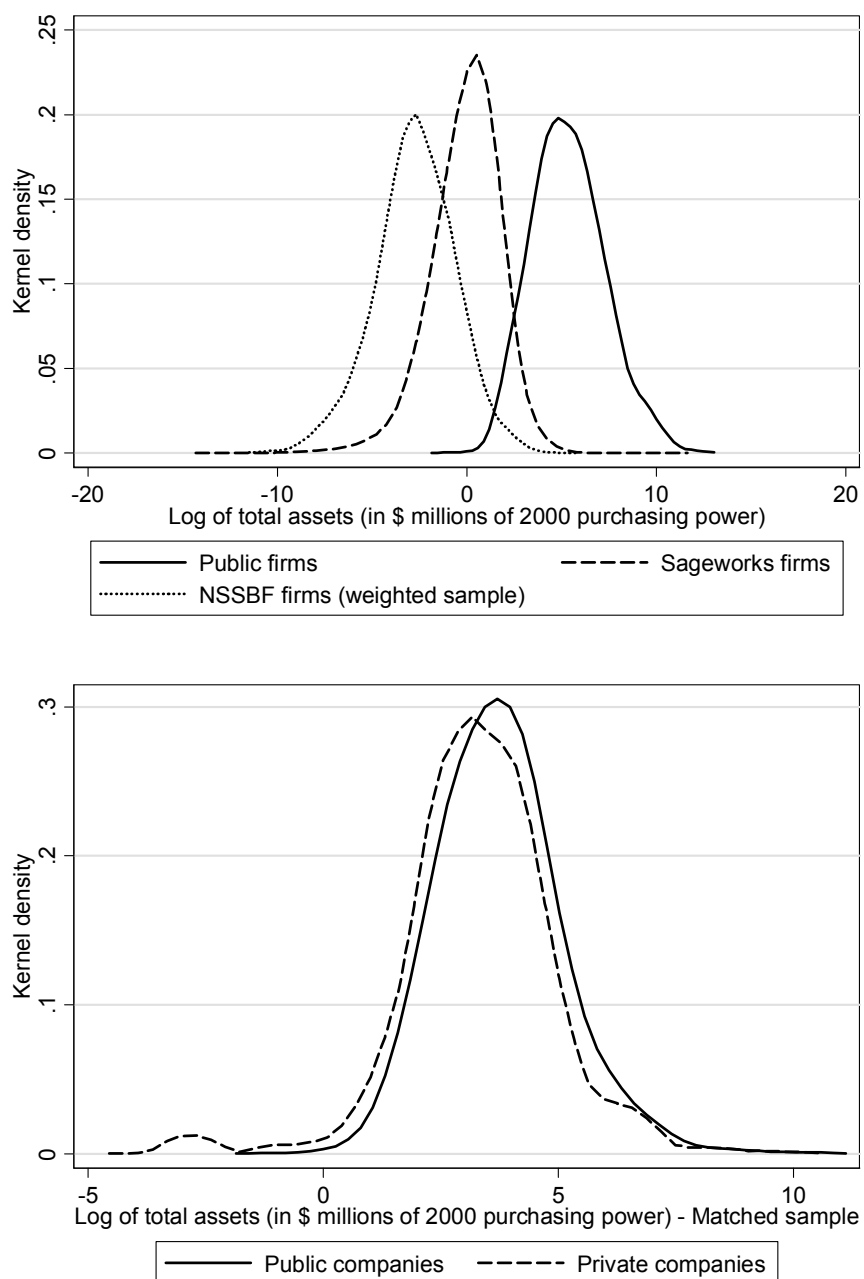


Figure 2. Do public firms have smoother earnings and payout policies?

This figure illustrates the conjecture that if short-termism is a feature of stock markets, public firms will have smoother profit growth smoother dividend payout policies than private ones. Each of the three graphs shows two Epanechnikov kernel densities, one each for public and private firms. The top two graphs show the density of the residuals of regressions of the within-firm time-series standard deviation of profit growth on the time-series mean of firm size and an indicator variable set equal to one if the firm's earnings time series includes at least one instance of negative income. The regressions use two alternative measures of earnings: Net income before extraordinary items (top left graph) and operating income after depreciation (top right graph). The regressions from which the residuals are estimated are analogous to the ones reported in columns 1 and 2 of Table 10, respectively, but without the indicator variable capturing public firms. The bottom graph shows the density of the residuals of a regression of the within-firm time-series standard deviation of payouts on the time-series mean of firm size and an indicator variable set equal to one if the firm pays no dividends. The regression from which the residuals are estimated is analogous to the one reported in column 3 of Table 10, again without the indicator variable capturing public firms. We use as bandwidth for the kernels the width that would minimize the mean integrated squared error if the data were Gaussian and Gaussian kernels were used.

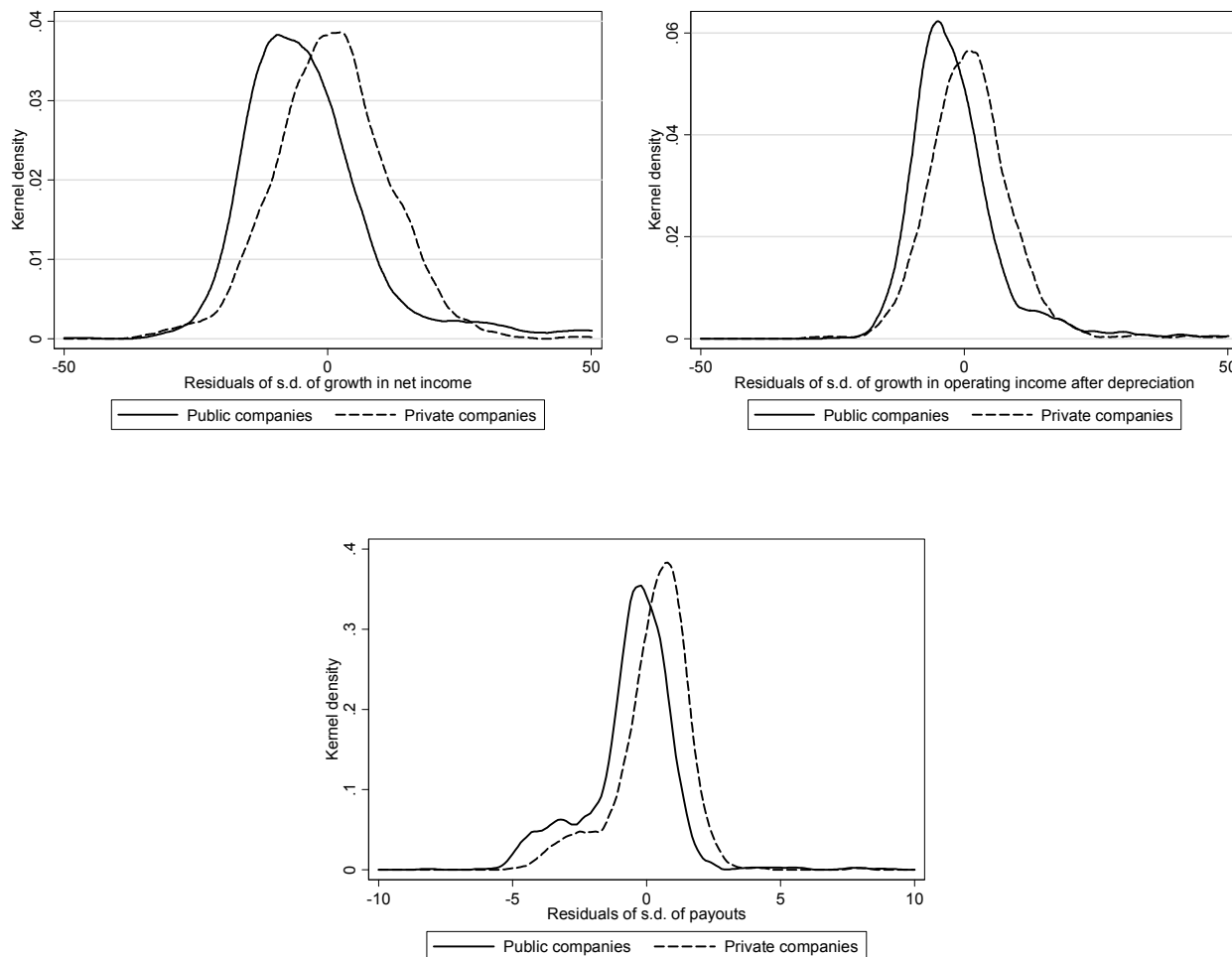


Table 1. Descriptive Statistics – Public and private-firm samples.

This table presents descriptive statistics of the variables used in our analysis of investment behavior in public and privately-held firms. Our data cover the period from 2002 to 2007. We report statistics for the full samples of public and private firms (denoted ‘F’) and for a matched sample (denoted ‘M’). To be part of the full sample of public firms, a firm has to be recorded in both the Compustat and CRSP databases over our sample period; be incorporated in the U.S. and listed on a major U.S. exchange (NYSE, AMEX, or Nasdaq); have valid stock prices in CRSP; and have a CRSP share code of 10 or 11 (which screens out REITs, mutual funds, ADRs, etc.). The full sample of private firms is drawn from the Sagedata Inc. database of privately-held North American firms, from which we exclude Canadian firms as well as observations with data quality problems (specifically, those that fail to satisfy basic accounting identities). As is customary, we exclude from both the public and private samples financial firms (SIC 6), regulated utilities (SIC 49), and government entities (SIC 9). In addition, we exclude firms for which we have fewer than two observations with complete data for all the variables used in our baseline analysis (see Table 2); because we estimate panel-data models with firm fixed effects, firms with a single observation do not contribute to the estimation. The matched sample of public and private firms is constructed as follows: Starting in the first year of our sample period, for each public firm, we identify the private firm in the same industry (four-digit NAICS, equivalent to three-digit SIC) and fiscal year that is closest in terms of total assets (TA). For a match to be consummated, we require $\max(TA_{public}, TA_{private}) / \min(TA_{public}, TA_{private})$ to be less than 2. If no match can be found in a given fiscal year, the observation is discarded and a new match is attempted for the firm in the following year. Once a match is formed, it is kept intact for as long as both the public and private firms remain in our sample, to maximize the available time series for each firm. If a matching firm exits the panel, a new match is spliced in. Matching is done with replacement. The table reports means, medians (in brackets underneath the means), and standard deviations (in italics underneath the medians). The variables are defined as follows. Total assets (Compustat item at or its Sagedata equivalent) is in \$ millions of 2000 purchasing power, deflated using the annual GDP deflator, at the beginning of the fiscal year. Gross investment is the annual increase in gross fixed assets (Compustat data item $ppegt$ or its Sagedata equivalent) scaled by beginning-of-year nominal total assets; net investment is defined analogously using net fixed assets (Compustat item $ppent$ or its Sagedata equivalent). Sales growth is the annual percentage increase in sales (Compustat item $sale$ or its Sagedata equivalent). Predicted Q is computed as follows. Following Campello and Graham (2007), we first regress each public firm’s Tobin’s Q (Compustat items $prcc_f \times cshpri + pstkl + dltt + dlc - txdtc$ divided by beginning-of-year total assets, at) on the firm’s sales growth, ROA, net income before extraordinary items, book leverage, and year and industry fixed effects (using three-digit NAICS industries). We then use the regression coefficients to generate predicted Q for each firm, both public and private ones. Analysts’ Q is the four-digit NAICS industry median of Tobin’s Q based on sell-side research analysts’ earnings forecasts from I/B/E/S, constructed using the Cummins et al. (2006) definition of a firm’s intrinsic value (when available and positive) scaled by its book value (Compustat item at). ROA is operating income before depreciation (Compustat item $oibdp$ or its Sagedata equivalent) scaled by beginning-of-year total assets. Cash holdings is beginning-of-year cash and short-term investments (Compustat item che or its Sagedata equivalent) and book leverage is beginning-of-year long-term and short-term debt (Compustat items $dltt + dlc$ or their Sagedata equivalents), both scaled by beginning-of-year total assets. All variables (except predicted Q and analysts’ Q) are winsorized 0.5% in each tail to reduce the impact of outliers. The last four columns report pairwise differences in means or medians between the relevant samples, with ***, **, and * indicating a difference that is significant in a t -test (for means) or a Pearson χ^2 test (for medians) at the 1%, 5%, and 10% level, respectively.

	Full sample (F)		Matched sample (M)		Differences in means (<i>t</i> -test) or medians (Pearson χ^2 test)			
	<i>Public</i>	<i>Private</i>	<i>Public</i>	<i>Private</i>	<i>F: Pub – Pri</i>	<i>M: Pub – Pri</i>	<i>Pub: F – M</i>	<i>Pri: F – M</i>
Firm size								
Total assets (\$m)	1,364.4 [246.2] <i>2,958.1</i>	7.1 [1.3] <i>190.2</i>	144.7 [40.3] <i>692.8</i>	120.0 [28.0] <i>675.5</i>	1,357.3*** 245.0***	24.7* 12.3***	1,219.7*** 205.9***	-112.9*** -26.7***
Investment spending								
Gross investment	0.045 [0.023] <i>0.154</i>	0.076 [0.017] <i>0.261</i>	0.040 [0.017] <i>0.191</i>	0.097 [0.016] <i>0.304</i>	-0.031*** 0.005***	-0.056*** 0.001	0.005* 0.006***	-0.020*** 0.001
Net investment	0.022 [0.002] <i>0.123</i>	0.033 [0.000] <i>0.205</i>	0.022 [0.000] <i>0.150</i>	0.094 [0.009] <i>0.302</i>	-0.011*** 0.002***	-0.072*** -0.009***	0.000 0.003***	-0.061*** -0.009***
Investment opportunities								
Sales growth	0.183 [0.087] <i>0.674</i>	0.177 [0.070] <i>0.652</i>	0.256 [0.091] <i>0.925</i>	0.327 [0.111] <i>1.075</i>	0.006 0.016***	-0.071*** -0.020***	-0.073*** -0.004	-0.150*** -0.041***
Predicted <i>Q</i>	1.817 [1.778] <i>0.663</i>	1.473 [1.385] <i>1.082</i>	2.119 [2.047] <i>0.774</i>	1.964 [1.889] <i>1.229</i>	0.344*** 0.392***	0.155*** 0.158***	-0.302*** -0.270***	-0.491*** -0.504***
Analysts' <i>Q</i>	1.136 [1.103] <i>0.478</i>	1.004 [0.941] <i>0.447</i>	1.188 [1.164] <i>0.396</i>	1.188 [1.164] <i>0.396</i>	0.133*** 0.162***	0.000 0.000	-0.052*** -0.060***	-0.185*** -0.223***
Firm characteristics								
ROA	0.065 [0.111] <i>0.286</i>	0.075 [0.095] <i>1.069</i>	-0.060 [0.051] <i>0.437</i>	0.084 [0.123] <i>0.986</i>	-0.010** 0.016***	-0.144*** -0.072***	0.124*** 0.060***	-0.009 -0.028***
Cash holdings	0.225 [0.131] <i>0.239</i>	0.152 [0.073] <i>0.202</i>	0.304 [0.228] <i>0.267</i>	0.151 [0.074] <i>0.200</i>	0.073*** 0.058***	0.152*** 0.154***	-0.078*** -0.097***	0.001 -0.001
Book leverage	0.199 [0.145] <i>0.230</i>	0.311 [0.157] <i>0.455</i>	0.149 [0.055] <i>0.250</i>	0.218 [0.132] <i>0.264</i>	-0.111*** -0.012***	-0.069*** -0.077***	0.050*** 0.090***	0.092*** 0.025***
No. of observations	19,203	88,568	4,975	4,975				
No. of firms	3,926	32,204	1,666	620				

Table 2. Comparing public and private firms' sensitivity to investment opportunities.

In this table, we analyze the sensitivity of investment spending to investment opportunities, exploiting within-firm variation. The dependent variable is gross investment (the annual increase in gross fixed assets, using Compustat data item *ppegt* or its Sagedworks equivalent) scaled by beginning-of-year total assets. We obtain similar results using net investment (the scaled increase in net fixed assets); see column 5 in Table 3. We use three different measures of investment opportunities: Sales growth, our preferred measure, which is available for both public and private firms (columns 1 through 3); predicted Q , which is also available for both types of firms (column 4), though we lose a small number of observations for four firms due to missing leverage data, which is used in the construction of predicted Q ; and analysts' Q , which is only available for the subset of public firms for which financial analysts make earnings forecasts according to Thomson Financial's I/B/E/S database (column 5). In order to be able to define analysts' Q for all sample firms (including private firms as well as public firms that are not covered by an analyst), we use industry median values instead of firm-specific values. Following parts of the empirical investment literature, all specifications include ROA. This is sometimes interpreted as a possible proxy for financing constraints. All regressions include firm fixed effects. Since the sample contains no firms that transition from public to private status or vice versa, inclusion of firm fixed effects implies that we cannot identify differences in investment *levels* between public and private firms. All regressions use the matched sample; see Table 1 for details of how these samples are constructed. In columns 1, 4, and 5, the analysis includes both public and private firms, in which case we interact investment opportunities and ROA with a dummy equal to one if the firm is publicly traded. Columns 2 and 3 include only public and private firms, respectively. All variables are defined in Table 1. Each regression includes a firm-specific intercept and year effects; their coefficients are not reported to conserve space. The data panel is set up in calendar time; fiscal years ending January 1 through May 31 are treated as ending in the prior calendar year. Heteroskedasticity-consistent standard errors clustered at the firm level are shown in italics underneath the coefficient estimates in all columns except for column 4, where the standard errors are obtained by bootstrapping in order to account for the fact that predicted Q is an estimated regressor. When bootstrapping, we use the matched public-private firm pairs as resampling clusters and perform 500 replications. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively. Since our two alternative hypotheses predict different signs for the interaction term involving investment opportunities and public firms, these p -values are conservative by a factor of 2.

<i>Measure of investment opportunities:</i>	Dependent variable: Gross investment / lagged total assets				
	Sales growth			Predicted Q	Analysts' Q
	All matched-sample firms	Matched-sample public firms	Matched-sample private firms	All matched-sample firms	All matched-sample firms
<i>Sample</i>	(1)	(2)	(3)	(4)	(5)
Investment opportunities	0.136*** <i>0.013</i>	0.038*** <i>0.009</i>	0.134*** <i>0.012</i>	0.383*** <i>0.030</i>	0.225** <i>0.087</i>
Investment opp. x public	-0.097*** <i>0.015</i>			-0.226*** <i>0.030</i>	-0.234*** <i>0.090</i>
ROA	0.173*** <i>0.014</i>	0.038 <i>0.023</i>	0.172*** <i>0.013</i>	0.519*** <i>0.034</i>	0.112 <i>0.080</i>
ROA x public	-0.135*** <i>0.027</i>			-0.342*** <i>0.042</i>	-0.063 <i>0.084</i>
R^2 (within)	29.6 %	5.5 %	42.5 %	28.1%	14.3 %
Wald test: all coeff. = 0 (F)	32.1***	5.6***	36.4***	15.1***	2.7***
No. observations	9,950	4,975	4,975	9,931	9,950
No. firms	2,286	1,666	620	2,282	2,286

Table 3. Alternative Specifications.

Based on Table 2, our preferred specification uses the matched sample of public and private firms, proxies for investment opportunities using sales growth, and exploits within-firm variation using least squares with firm and year fixed effects. In columns 1 to 4, we analyze the robustness of the results presented in Table 2 to using different sets of control variables. In column 5, we change the dependent variable from gross to net investment (i.e., the change in net fixed assets over beginning-of-year total assets). Column 6 restricts the sample to C Corps to hold tax regime constant between public and private firms. Column 7 restricts the sample to firms using accrual-basis rather than cash accounting. In column 8, we use a different matching algorithm to generate the estimation sample; instead of matching on total assets and industry, we match on sales growth and industry, retaining only matches that satisfy $\max(SG_{public}, SG_{private}) / \min(SG_{public}, SG_{private}) < 2$. In column 9, we estimate the investment equation in the universe of public Compustat and private Sageworks firms, requiring only that firms be based in the U.S. and excluding financial firms (SIC 6), regulated utilities (SIC 49), and government entities (SIC 9). All variables are defined in Table 1. Each regression includes a firm-specific intercept and year effects (not reported). Heteroskedasticity-consistent standard errors clustered at the firm level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively. Since our two alternative hypotheses predict different signs for the interaction term involving investment opportunities and public firms, these p -values are conservative by a factor of 2.

<i>Investment measure:</i>	Dependent variable: Investment / lagged total assets								
	Gross (1)	Gross (2)	Gross (3)	Gross (4)	Net (5)	Gross (6)	Gross (7)	Gross (8)	Gross (9)
Investment opportunities	0.136*** <i>0.013</i>	0.136*** <i>0.013</i>	0.136*** <i>0.010</i>	0.092*** <i>0.020</i>	0.210*** <i>0.016</i>	0.121*** <i>0.013</i>	0.131*** <i>0.021</i>	0.083*** <i>0.020</i>	0.054*** <i>0.004</i>
Investment opp. x public	-0.099*** <i>0.016</i>	-0.099*** <i>0.016</i>	-0.097*** <i>0.013</i>	-0.058*** <i>0.022</i>	-0.175*** <i>0.017</i>	-0.085*** <i>0.017</i>	-0.092*** <i>0.022</i>	-0.037* <i>0.022</i>	-0.016** <i>0.006</i>
ROA	0.174*** <i>0.014</i>	0.174*** <i>0.015</i>	0.172*** <i>0.011</i>	0.174*** <i>0.012</i>	-0.006 <i>0.019</i>	0.159*** <i>0.015</i>	0.166*** <i>0.025</i>	0.027 <i>0.019</i>	0.034*** <i>0.005</i>
ROA x public	-0.138*** <i>0.028</i>	-0.138*** <i>0.028</i>	-0.135*** <i>0.026</i>	-0.118*** <i>0.030</i>	0.007 <i>0.028</i>	-0.114*** <i>0.032</i>	-0.128*** <i>0.034</i>	0.026 <i>0.038</i>	0.021 <i>0.027</i>
Cash holdings	0.137** <i>0.067</i>	0.110		0.116* <i>0.065</i>					
Cash holdings x public		0.040 <i>0.191</i>							
Book leverage			-0.382*** <i>0.108</i>	-0.157** <i>0.062</i>					
Book leverage x public			0.333*** <i>0.114</i>						
Size ($\ln(\text{total assets})$)				-0.055*** <i>0.017</i>					
R^2 (within)	30.0 %	30.0 %	31.7 %	32.4 %	50.0 %	34.0 %	19.3 %	3.7 %	3.3 %
Wald test: all coeff. = 0 (F)	32.7***	38.6***	58.7***	80.1***	27.3***	15.1***	11.0***	7.7***	43.9***
No. observations	9,950	9,950	9,931	9,931	9,950	8,154	9,822	35,760	107,771
No. firms	2,286	2,286	2,282	2,282	2,286	1,913	2,250	7,203	36,130

Table 4. Investment Sensitivities by Legal Form.

Our aim in this table is to validate our working assumption that private firms are subject to less (or even no) separation of ownership and control and that consequently their investment decisions suffer from fewer (or even no) distortionary agency costs. The key to this validation test is the insight that some legal forms strongly correlate with high ownership concentration. Sole proprietorships are by definition owner-managed. For tax purposes and to gain limited liability, many sole traders choose LLC (limited liability company) status. And both partnerships and limited liability partnerships (LLPs) give each partner the statutory right to participate in management and are typically managed by a committee consisting of all partners. In each of these legal forms, there is essentially no separation of ownership and control. The other two legal forms open to private firms – C Corps and S Corps – can *theoretically* involve any degree of separation: C Corps can have an unlimited number of shareholders while S Corps can have up to 100. While prior empirical evidence suggests that private firms incorporated under subcharters C and S of the Internal Revenue Code in fact have highly concentrated ownership, we test explicitly for differences in investment sensitivities between C and S Corps and the other types of private firms in our sample. If the private C and S Corps in our sample were to suffer from agency costs due to dispersed ownership, contrary to our working assumption, their investment behavior should be systematically different from that of the other private sample firms. Column 1 includes all private sample firms and allows investment sensitivities to vary by legal form. The null is that the investment sensitivities do not differ by legal form, which we test with a Wald test. The uninteracted effect in column 1 captures the investment sensitivity of C Corps (together with 702 firms of unknown legal origin; dropping these has no bearing on the results). Columns 2 and 3 focus on sole proprietorships. In column 2, we compare the investment behavior of sole proprietorships to that of all other private firms, while in column 3 we match each sole proprietorship by size and industry to a private firm that is not a sole proprietorship, using the same matching algorithm described in Table 1. In columns 4 and 5, we group sole proprietorships with LLCs, partnerships, and LLPs and compare this group to C and S Corps, using either the entire sample (column 4) or a size and industry-matched sample (column 5). Each regression includes a firm-specific intercept and year effects (not reported) and is estimated using least-squares. Heteroskedasticity-consistent standard errors clustered at the firm level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

	Dependent variable: Gross investment / lagged total assets				
	All private firms (1)	Sole proprietorships		Sole prop. + LLC + partnership + LLP	
		vs. all other private firms (2)	matched to similar private firms (3)	vs. all other private firms (4)	matched to similar private firms (5)
Investment opportunities	0.057*** <i>0.007</i>	0.054*** <i>0.004</i>	0.106*** <i>0.036</i>	0.054*** <i>0.004</i>	0.073*** <i>0.018</i>
x sole proprietorship	-0.017 <i>0.041</i>	-0.020 <i>0.043</i>	-0.065 <i>0.057</i>		
x LLC	-0.003 <i>0.013</i>				
x partnership	-0.013 <i>0.016</i>				
x LLP	-0.035 <i>0.024</i>				
x S Corp	-0.003 <i>0.009</i>				
x (sole prop.+LLC+partnership+LLP)				-0.005 <i>0.010</i>	-0.026 <i>0.019</i>
ROA	0.034*** <i>0.005</i>	0.033*** <i>0.005</i>	0.078** <i>0.032</i>	0.034*** <i>0.005</i>	0.050*** <i>0.018</i>
x sole proprietorship		0.023 <i>0.028</i>	-0.024 <i>0.043</i>		
x (sole prop.+LLC+partnership+LLP)				-0.005 <i>0.015</i>	-0.023 <i>0.023</i>
R^2 (within)	3.2 %	3.2 %	6.0 %	3.2 %	3.7 %
Wald test: all coeff. = 0 (F)	29.4***	39.2***	4.6***	39.0***	10.6***
F test: inv. opp. interaction coefficients = 0	0.54	n.a.	n.a.	n.a.	n.a.
No. observations	88,568	88,568	2,530	88,568	19,244
No. firms	32,204	32,204	1,168	32,204	8,058

Table 5. GMM estimates of public and private firms' investment sensitivities.

This table explores the robustness of the Table 2 results to potential measurement error in investment opportunities, using Arellano and Bond's (1991) one-step GMM estimator (or a variation thereof). We focus on our preferred specification, the matched sample of public and private firms with sales growth as the measure of investment opportunities. As in Table 2, we exploit within-firm variation. Specifically, we first-difference the data to remove firm fixed effects. For ease of comparison, column 1 reproduces the within-groups results from column 1 in Table 2 as a baseline. Columns 2 to 6 contain the GMM results. In columns 2 and 3, we estimate a static GMM model, using investment and sales growth dated $t-5$ to $t-3$ and year effects as instruments. Note that variables dated $t-2$ are mechanically correlated with the first-differences of sales growth and investment and so cannot be included in the instrument set. The specification in column 4 is dynamic and thus includes first lags of all variables; however, for brevity, we only report the coefficient for lagged investment. In this case, only variables dated $t-5$ and $t-4$ can be used as instruments, which greatly affects identification as our panel is relatively short. Columns 5 and 6 show results from a system GMM model which jointly estimates a first-differenced equation as in columns 2 and 3 (instrumented with lagged variables in levels) and an equation in levels instrumented with lagged differences (see Blundell and Bond (1998)). This allows us to include a dummy for public firms and so to identify differences in investment *levels* between public and private firms. All variables are defined in Table 1. Each regression includes an intercept and year effects (not reported). For the GMM models in columns 2 to 6, we report the p -values of the Hansen test of over-identification restrictions and the Arellano-Bond test for AR(3) in first differences (in column 4, an AR(4) test is not identified). Heteroskedasticity-consistent standard errors clustered at the firm level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively. Since our two alternative hypotheses predict different signs for the interaction term involving investment opportunities and public firms, these p -values are conservative by a factor of 2.

	Dependent variable: Gross investment /lagged total assets					
	Within- groups (fixed effects) (1)	First diff. GMM, static (2)	First diff. GMM, static (3)	First diff. GMM, dynamic (4)	System GMM, static (5)	System GMM, static (6)
Investment opportunities	0.136*** <i>0.013</i>	0.159 <i>0.126</i>	0.146** <i>0.073</i>	2.241 <i>2.813</i>	0.220* <i>0.113</i>	0.252*** <i>0.096</i>
Investment opp. x public	-0.097*** <i>0.015</i>	-0.217 <i>0.148</i>	-0.202* <i>0.113</i>	-2.236 <i>2.792</i>	-0.219* <i>0.132</i>	-0.257** <i>0.116</i>
ROA	0.173*** <i>0.014</i>	0.113 <i>0.421</i>	0.064 <i>0.156</i>	0.040 <i>0.135</i>	0.059 <i>0.304</i>	0.167* <i>0.100</i>
ROA x public	-0.135*** <i>0.027</i>	-0.052 <i>0.419</i>			0.119 <i>0.314</i>	
Public					0.031 <i>0.053</i>	0.051 <i>0.040</i>
Investment lagged				-0.359 <i>0.605</i>		
<i>Instrument set</i>		<i>Inv. (3-5) Sales growth (3-5)</i>	<i>Inv. (3-5) Sales growth (3-5)</i>	<i>Inv. (4-5) Sales growth (4-5) ROA (4-5)</i>	<i>Inv. (3-5) Sales growth (3-5) Public Levels eq.</i>	<i>Inv. (3-5) Sales growth (3-5) Public Levels eq.</i>
Hansen test of overid. restr. (p)		0.818	0.877	0.779	0.485	0.509
Arellano-Bond test: AR(3) (p)		0.918	0.933	0.915	0.552	0.602
No. observations	9,950	7,474	7,474	5,055	9,950	9,950
No. firms	2,286	2,217	2,217	1,773	2,286	2,286

Table 6. Public and private firms' reactions to state corporate income tax changes.

In this table, we continue our analysis of the sensitivity of the results presented in Table 2 to potential measurement error in investment opportunities. We use changes in state corporate income taxes as a plausibly exogenous shock to investment opportunities: A decrease in a state's corporate income tax rate reduces the cost of capital for firms operating in that state, which should have a positive effect on investment, and vice versa for tax increases. We focus our analysis on tax changes that occurred during our sample period (2002-2007) and that can unequivocally be categorized as either an increase or a decrease. We identify ten tax changes in eight affected states (see Appendix B for details). The sample of private firms is limited to C Corps because only C Corps are subject to the same tax regime as public firms (in contrast to sole proprietorships, LLCs, partnerships, LLPs, or S Corps). However, in column 5, we focus on the private non-C Corps to validate the identification strategy. Tax change is an indicator variable set equal to 1 (-1) for firms headquartered in a state that passed a tax cut (tax increase) that became effective during the fiscal year in question. Column 1 is similar to the models presented in Table 2, except that it includes tax change as a plausibly exogenous shock to investment opportunities. In column 3, we investigate pre- or post-trends in the tax change effect by adding indicator variables that identify firms in states that will undergo a tax change in one year ($t-1$) or in two years ($t-2$), or that underwent a change one year ($t+1$) or two years ($t+2$) ago. In columns 6 and 7, we repeat the column 1 and 2 analysis limiting the sample of public firms to those with total real assets in the bottom quartile of the data (specifically, less than \$65.4 million). Each regression includes a firm-specific intercept and year effects (not reported) and is estimated using least-squares. Heteroskedasticity-consistent standard errors clustered at the firm level are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively. Since our two alternative hypotheses predict different signs for the interaction term involving tax changes and public firms, these p -values are conservative by a factor of 2.

	Dependent variable: Gross investment /lagged total assets						
	Full sample of public firms and private C Corps				Private non-C Corps	Bottom quartile public firms, all private C Corps	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
Tax change (decrease = 1, increase = -1)	0.023** <i>0.011</i>	0.022* <i>0.011</i>	0.027** <i>0.012</i>	0.026** <i>0.012</i>	0.001 <i>0.009</i>	0.025** <i>0.011</i>	0.024** <i>0.011</i>
Tax change x public	-0.026** <i>0.012</i>	-0.025** <i>0.012</i>	-0.028** <i>0.012</i>	-0.026** <i>0.012</i>		-0.030* <i>0.016</i>	-0.027* <i>0.016</i>
Sales growth	0.056*** <i>0.007</i>		0.056*** <i>0.007</i>		0.052*** <i>0.005</i>	0.056*** <i>0.007</i>	
Sales growth x public	-0.018** <i>0.009</i>		-0.018** <i>0.009</i>			-0.038*** <i>0.009</i>	
ROA	0.028*** <i>0.009</i>		0.028*** <i>0.009</i>		0.036*** <i>0.006</i>	0.028*** <i>0.009</i>	
ROA x public	0.027 <i>0.028</i>		0.027 <i>0.028</i>			-0.043 <i>0.034</i>	
Tax change ($t-2$)			-0.007 <i>0.014</i>	-0.008 <i>0.014</i>			
Tax change ($t-1$)			0.010 <i>0.009</i>	0.010 <i>0.010</i>			
Tax change ($t+1$)			0.008 <i>0.005</i>	0.009* <i>0.005</i>			
Tax change ($t+2$)			0.001 <i>0.006</i>	0.001 <i>0.006</i>			
R^2 (within)	3.3 %	0.0 %	3.3 %	0.1 %	3.4 %	2.9 %	0.0 %
Wald test: all coefficients = 0 (F)	12.9***	2.2**	9.8***	1.8**	34.7***	8.4***	3.0***
No. observations	52,275	52,275	52,275	52,275	55,496	37,872	37,872
No. firms	15,682	15,682	15,682	15,682	20,448	13,039	13,039

Table 7. Descriptive Statistics – IPO sample.

This table provides descriptive statistics of the variables used in our analysis of investment behavior before and after the IPOs of U.S. firms that go public on the NYSE, AMEX, or Nasdaq exchanges for the sole purpose of allowing existing shareholders to cash out (as opposed to raising equity for the firm, which is the usual reason to go public in the U.S.). Suitable IPOs are identified from Thomson Reuters' SDC database and listed in Appendix C. The IPO firms went public between 1990 and 2007. After excluding financial firms (SIC 6), regulated utilities (SIC 49), government entities (SIC 9), and firms with CRSP share codes greater than 11, we are left with 90 IPO firms. We collect their post-IPO accounting data from Compustat and hand-collect their pre-IPO accounting data from their IPO prospectuses and 10-K filings available in the SEC's Edgar and Thomson Research databases. On average, we have 4.4 pre-IPO years of accounting data. The first column reports descriptive statistics for the fiscal years before and up to the IPO (unless the IPO takes place more than 9 months before the end of the fiscal year, in which case we consider the IPO year as belonging to the post-IPO period). The second column reports descriptive statistics for the post-IPO fiscal years. The third column shows descriptive statistics for a matched control sample of public firms. To be eligible for matching, a public firm must be in both Compustat and CRSP; be incorporated in the U.S. and listed on the NYSE, AMEX, or Nasdaq exchanges; have valid stock price data in CRSP; and have a CRSP share code no greater than 11. Each IPO firm is matched in its first sample year to up to five public firms in the same industry (three-digit SIC) with the closest total assets to the IPO firm in the year of the match. In three cases, this algorithm yields no eligible matches, so we broaden the industry criterion to two-digit SIC. On average, we have 3.7 matches per IPO firm. The table reports means, medians (in brackets underneath the means), and standard deviations (in italics underneath the medians). The variables are defined as follows. Investment (with R&D) is capital expenditures plus R&D expenditures (Compustat items *capx* + *xrd*) scaled by beginning-of-year total assets (Compustat item *at*); Investment (no R&D) is defined analogously, excluding R&D expenditures (Compustat item *xrd*). Investment opp. (sales growth) is defined as the annual percentage increase in sales (Compustat item *sale*). ROA is operating income before depreciation (Compustat item *oibdp*) and cash holdings is beginning-of-year cash and short-term investments (Compustat item *che*), both scaled by beginning-of-year total assets. Total assets is in \$ millions of 2000 purchasing power, deflated using the annual GDP deflator. All variables are winsorized 0.5% in each tail to reduce the impact of outliers, and we trim winsorized sales growth at 2. Data for cash holdings is missing for 41 pre-IPO firm-years. The last three columns report pairwise differences in means or medians between the relevant samples, with ***, **, and * indicating a difference that is significant in a *t*-test (for means) or a Pearson χ^2 test (for medians) at the 1%, 5%, and 10% level, respectively.

	IPO firms			Differences in means/medians		
	<i>Pre IPO</i>	<i>Post IPO</i>	Matched controls	<i>Post – Pre</i>	<i>Pre – Matched</i>	<i>Post – Matched</i>
Investment (with R&D)	0.108 [0.064] <i>0.142</i>	0.097 [0.069] <i>0.101</i>	0.114 [0.088] <i>0.104</i>	-0.011 0.004	-0.006 -0.024***	-0.016*** -0.019***
Investment (no R&D)	0.078 [0.051] <i>0.100</i>	0.071 [0.047] <i>0.082</i>	0.081 [0.054] <i>0.088</i>	-0.008 -0.004***	-0.002 -0.003	-0.010*** -0.007***
Inv. opp. (sales growth)	0.153 [0.113] <i>0.227</i>	0.124 [0.100] <i>0.210</i>	0.120 [0.093] <i>0.247</i>	-0.029** -0.013	0.033*** 0.021***	0.004 0.008
ROA	0.191 [0.166] <i>0.184</i>	0.193 [0.169] <i>0.142</i>	0.159 [0.156] <i>0.129</i>	0.002 0.003	0.031*** 0.010	0.034*** 0.013**
Cash holdings	0.064 [0.020] <i>0.105</i>	0.140 [0.082] <i>0.160</i>	0.142 [0.070] <i>0.167</i>	0.076*** 0.062***	-0.077*** -0.049***	-0.001 0.012
Total assets (\$m)	1,603.1 [327.5] <i>3,580.3</i>	1,877.5 [544.2] <i>4,957.1</i>	2,097.6 [403.2] <i>5,268.2</i>	274.4 216.7***	-494.5** -75.8**	-220.1 140.9***
No. of observations	397	566	3,538			
No. of firms	90	90	329			

Table 8. Changes in sensitivity to investment opportunities around IPOs.

In this table, we estimate changes in the sensitivity of investment spending to investment opportunities around the IPOs of firms that go public for the sole purpose of allowing some of their existing shareholders to cash out. We use sales growth as a measure of investment opportunities, given that this is the only measure available for pre-IPO observations. As in previous tables, we exploit within-firm variation by including firm fixed effects. Columns 1 and 2 report own-difference results for the IPO sample, where we interact investment opportunities and ROA with an indicator variable that equals one if the observation is post-IPO. Columns 3 and 4 report difference-in-difference results based on combining data from the IPO sample with data from the matched control sample described in Table 7. This allows us to interact investment opportunities and ROA with separate indicators for pre- and post-IPO. Uncrossed variables capture the effect of investment opportunities and ROA on the investment decisions of the matched control public firms, while the interaction terms test whether IPO firms have investment behavior that is significantly different from that of their matched controls either before or after going public, respectively. We also allow for a level difference in investment spending between IPO and matched firms by including a post-IPO indicator. (Note that the presence of firm fixed effects rules out simultaneous inclusion of a pre-IPO indicator.) All variables are defined in Table 7. Each regression includes a firm-specific intercept and year effects (not reported for brevity) and is estimated using least-squares. Heteroskedasticity-consistent standard errors are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively. Since our two alternative hypotheses predict different signs for the interaction terms involving investment opportunities, pre-IPO, and post-IPO, these p -values are conservative by a factor of 2.

	Dependent variable: Investment / lagged total assets			
	Own difference		Diff-in-diff with matched controls	
	without R&D	with R&D	without R&D	with R&D
	(1)	(2)	(3)	(4)
Investment opportunities	0.074*** <i>0.025</i>	0.111*** <i>0.031</i>	0.013* <i>0.007</i>	0.027*** <i>0.008</i>
Investment opp. x pre-IPO			0.066** <i>0.028</i>	0.092*** <i>0.035</i>
Investment opp. x post-IPO	-0.058* <i>0.032</i>	-0.080* <i>0.041</i>	0.003 <i>0.020</i>	0.006 <i>0.027</i>
ROA	0.053 <i>0.063</i>	0.095 <i>0.074</i>	0.139*** <i>0.018</i>	0.140*** <i>0.027</i>
ROA x pre-IPO			-0.093 <i>0.067</i>	-0.052 <i>0.080</i>
ROA x post-IPO	0.059 <i>0.053</i>	0.057 <i>0.062</i>	-0.019 <i>0.038</i>	0.019 <i>0.046</i>
Post-IPO	0.001 <i>0.010</i>	-0.004 <i>0.012</i>	-0.004 <i>0.009</i>	-0.006 <i>0.012</i>
R^2 (within)	19.4 %	21.1 %	13.9 %	14.3 %
Wald test: all coefficients = 0 (F)	6.7***	7.3***	16.6***	14.8***
No. observations	963	963	4,501	4,501
No. firms	90	90	419	419

Table 9. Short-termism at work: Interacting investment sensitivity with stock price sensitivity to earnings.

In this table, we test the prediction that the difference in investment sensitivity between private and public firms documented in Tables 2, 3, and 5 is driven by public firms whose stock prices are highly sensitive to earnings announcements. Result 3 predicts that managers have an incentive to make myopic investment decisions to boost current earnings (and thus their stock price) only to the extent that their stock price is sensitive to current earnings. We follow the accounting literature and use the earnings response coefficient (ERC) to capture a firm’s stock price sensitivity to earnings. Thus, a triple interaction of investment opportunities (as captured by sales growth), an indicator for public firms, and lagged ERC should be significantly negative, i.e., the difference in investment sensitivity between private and public firms should increase in ERC. We estimate ERCs at the industry-year level as the slope coefficient of a regression of one plus a firm’s stock return during the fiscal year on a constant and the firm’s earnings per share (EPS). Stock returns are computed as the annually compounded monthly buy-and-hold return (including dividends; CRSP variable *ret*). Following Kothari (1992), EPS (before extraordinary items) is Compustat variable *epspx* scaled by beginning-of-year stock price (CRSP variable *prc*). We run annual regressions using the full sample of public firms (after trimming 1% of returns and EPS) and allow the slope coefficient (ERC) to vary at the industry-level. The estimated ERCs (one for each industry and year) are winsorized 0.5% in each tail. We use the Fama and French (1997) classification of 30 industry groups, available from Kenneth French’s webpage. Results are robust to using Fama-French 38 or 49 industries instead. Private firms are grouped into Fama-French industries based on their NAICS codes, which we map to SIC codes using the U.S. Census Bureau’s NAICS-SIC bridge, available at <http://www.census.gov/epcd/naics02/index.html>. Panel A shows triple-difference estimation results using our matched sample of private and public firms, exploiting within-firm variation; the regression includes a firm-specific intercept and year effects (not reported) and is estimated using least-squares. All variables other than ERC are defined in Table 1. Panel B shows the effect of sales growth on investment, as estimated in Panel A, for private and public firms at the 25th and 75th percentile of the ERC distribution within the matched sample (0.217 and 0.929, respectively). In Panel C, we test the follow-on prediction that public firms account for a smaller share of activity in an industry the higher is the industry’s ERC. The unit of observation is a Fama-French industry. Excluding finance and utilities leaves 28 observations. Estimation in column 1 uses OLS. The dependent variable in column 1 is the share of revenue produced by public firms in the industry. The denominator (total revenue in the industry by both public and private firms) comes from the Statistics of U.S. Businesses provided by the Census Bureau. Data on revenue (“total receipts”) are available only in years ending in 2 and 7; we use data for 2007. Ideally, the numerator should capture revenue generated in a given industry in establishments owned by public firms located in the U.S. However, this information is not readily available in the Census. Instead, we sum the revenues reported in Compustat-CRSP during fiscal year 2007 for all firms located in the U.S. that belong to a particular Fama-French industry. We require that the firms are located in the U.S. (excluding Puerto Rico and the U.S. Virgin Islands), are listed on a major exchange, have a price quote in CRSP, have a CRSP share code greater than 11, and report positive sales. The numerator will be estimated with error (in fact, it will be overestimated) since unlike the Census data, Compustat’s revenue measure includes revenue from products or services the company produced abroad (e.g. in China). Thus, the ratio modelled in column 1 can be greater than one. In columns 2 and 3, the dependent variable is instead the ratio of the number of public firms in an industry, rather than their revenue. This ignores size and so can produce meaningless results (e.g., if a public firm produces 99% of the output in an industry but there are thousands of tiny private firms, the industry would still be classified as being dominated by private firms). Chod and Lyandes (2010) suggest limiting the denominator (the total number of firms) to firms of a certain size (e.g., in terms of employment). We follow Chod and Lyandes and report results for firms with at least 500 employees (column 2) or at least 100 employees (column 3). The dependent variables here are well behaved fractions, so we estimate standard fractional logits (results are similar using OLS). Heteroskedasticity-consistent standard errors (clustered at the firm level in Panels A and B) are shown in italics. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively. Since our hypothesis predicts a negative sign for the interaction term involving investment opportunities, public firms, and ERC, these *p*-values are conservative by a factor of 2 in Panels A and B.

Panel A: Triple-difference estimation results

	Sales growth x ...							ROA x public	<i>R</i> ² (within) Test: all coef. = 0	No. obs. No. firms
	Sales Growth	... public	... ERC	... public x ERC	public x ERC	ERC	ROA			
Dep. var.: Gross investment / lagged assets	0.040 <i>0.031</i>	-0.014 <i>0.032</i>	0.125*** <i>0.046</i>	-0.105** <i>0.047</i>	0.056** <i>0.022</i>	-0.044** <i>0.020</i>	0.204*** <i>0.022</i>	-0.166*** <i>0.032</i>	31.7 % 24.6***	9,950 3,719

Panel B: Implied investment sensitivity to sales growth

	Low ERC (25th percentile)		High ERC (75th percentile)	
	coeff.	std. error	coeff.	std. error
Private firms	0.067 ^{***}	0.022	0.157 ^{***}	0.017
Public firms	0.031 ^{***}	0.008	0.045 ^{***}	0.011
Difference	0.037	0.024	0.112 ^{***}	0.021

Panel C: Public firms' industry shares and ERC

	Fraction of firms in a Fama-French industry that are public, by ...		
	sales	no. of firms	
		with 500 or more employees	with 100 or more employees
	(1)	(2)	(3)
ERC	-0.355 ^{**}	-0.567 ^{**}	-0.416 [*]
	0.145	0.277	0.254
median size	0.461 ^{***}	0.505 [*]	0.310
	0.153	0.298	0.275
median leverage	-3.965 [*]	-2.147	-0.301
	2.156	4.640	5.060
median market-to-book	0.405	1.327 [*]	1.134
	0.346	0.805	0.749
R^2	26.6%	22.1%	17.1%
No. of industries	28	28	28

Table 10. Income Smoothing and Dividend Policy

In this table, we test the conjecture that if short-termism is a feature of stock markets, public firms will have smoother profit growth and/or smoother payout policies than do private ones. The unit of observation in the regressions is a firm rather than a firm-year and the sample used is our matched sample. In columns 1 and 2, the dependent variables are the within-firm time-series standard deviations of the real annual growth in net income before extraordinary items (Compustat item *ib* or its Sagedworks equivalent) and in operating income after depreciation (Compustat items *oibdp - dp* or their Sagedworks equivalents), respectively. The covariate of interest is an indicator variable set equal to one for public firms. We control for firm size since, all else equal, larger firms have more volatile profit growth and payout levels. We measure firm size as the within-firm time-series mean of total assets. We also control for whether a firm reported losses during its time in our sample, in order to account for the fact that the income of such a firm might be more volatile. In column 3, the dependent variable is the within-firm time-series standard deviation of the payouts paid by each firm to its shareholders (Compustat item *dvc* or its Sagedworks equivalent). Here, we control for whether the firm does not pay dividends during its time in our sample, in order to account for the fact that such a firm will have smooth payouts by construction. Intercepts are not reported. Heteroskedasticity-consistent standard errors are shown in italics underneath the coefficient estimates. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

	Dependent variable: Standard deviation of:		
	Growth in net income bef. extra. items (1)	Growth in oper. income after deprec. (2)	Payouts (3)
=1 if public firm	-2.626*** <i>0.943</i>	-2.626*** <i>0.664</i>	-0.411*** <i>0.157</i>
Mean <i>ln</i> (total assets)	9.342*** <i>0.607</i>	6.878*** <i>0.422</i>	0.773*** <i>0.194</i>
=1 if negative income	9.244*** <i>0.886</i>	4.967*** <i>0.564</i>	
=1 if zero payouts			-3.890*** <i>0.569</i>
Adjusted R^2	32.0%	38.0%	12.8%
Wald test: all coefficients = 0 (F)	130.3***	126.8***	18.5***
No. observations (firms)	2,286	2,286	2,286

Table 11. Earnings management to avoid reporting losses

In this table, we indirectly test the hypothesis that short-termism induces public firms to make sub-optimal investment decisions in an effort to avoid reporting accounting losses. We ask whether public firms are more likely to report earnings just above zero than are private firms. We focus on two intervals around zero reported net income scaled by total assets, namely (-0.10, 0.10) and (-0.05, 0.05). Net income is defined as in Table 10. We then compare the fraction of public firms reporting positive income rather than losses to the corresponding fraction of private firms. Panels A and B present tests of the null hypothesis that the fractions are equal, in each of the two intervals. Panel C reports placebo tests, which test for differences in the fractions of public and private firms reporting earnings above six arbitrary thresholds away from zero, namely -0.3, -0.2, -0.1, 0.1, 0.2, and 0.3. The Z-statistics test the null hypothesis that the populations of public and private firm-years with reported earnings around the threshold (zero or placebo) have the same proportion of observations above the threshold, assuming independent sampling. We use ***, **, and * to denote significance at the 1%, 5%, and 10% level (two-sided), respectively.

Panel A: Net income / assets in (-0.10, 0.10) interval						
	Public firm-years		Private firm-years		Difference in fractions	Z-statistic
	# observations	fraction	# observations	fraction		
Net income > 0	8,690	0.753	27,928	0.704	0.049	10.270***
Net income < 0	2,847	0.247	11,731	0.296		
Total	11,537		39,659			

Panel B: Net income / assets in (-0.05, 0.05) interval						
	Public firm-years		Private firm-years		Difference in fractions	Z-statistic
	# observations	fraction	# observations	fraction		
Net income > 0	4,567	0.710	16,502	0.677	0.033	5.073***
Net income < 0	1,868	0.290	7,886	0.323		
Total	6,435		24,388			

Panel C: Placebo tests							
	Difference in fraction of (net income / assets) in upper half of interval between public and private firms						
	(-0.35, -0.25)	(-0.25, -0.15)	(-0.15, -0.05)	(-0.05, 0.05)	(0.05, 0.15)	(0.15, 0.25)	(0.25, 0.35)
Z-statistic	-2.690***	-2.513**	-3.455***	5.073***	-8.981***	-7.148***	-2.709***